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Joe Boyd GENERAL COUNSEL

DRAFT Agenda

Revenue Enhancement/Funding Model Committee

Date: September 20, 2017

Time: 10am EDT

Location: Renaissance Orlando Airport, 5445 Forbes Place, Orlando FL 32812, Munich Room

- 1. Discuss purpose of Revenue Enhancement/Funding Model Committee.
 - a. Plan of Operations
 - b. Historically
 - c. Perspective from Chair
- 2. Goals of Committee
 - a. Short-term (CFY 17-18)
 - b. Long-Term Beyond next year
- 3. Interaction/Coordination with other CCOC Committees
 - a. PIE Committee
 - b. Budget Committee
 - c. Legislative Committee
 - d. Executive Committee
- 4. History of Clerk's Funding and Studies for Funding Stabilization
 - a. Clerk's Budget Story- History of Pre- Article V; post Article-V; part of State; separate from State
 - b. 2008- SB 1790, CCOC Recommendations for increasing fees for Clerk Funding. Adopted and fees went to GR. Over \$80 million annually.
 - c. 2011- Legislatively required study by "Revenue Stabilization Workgroup"
 - d. Funding Continuity Workgroup- WG of the CCOC Revenue Enhancement Committee 2014
 - e. 2014- CCOC Revenue Enhancement Committee Recommendations
- 5. Discussion (Brainstorm) of Ideas to Help Stabilize Funding (Open discussion on suggestions from Committee members.)
- 6. Timeframe
 - a. Legislature meets in January.
 - b. Committees meeting beginning this month.
 - c. However, according to CCOC Chair, the solutions have to be well vetted and it may not happened until the 2019 session. We do need to start laying the groundwork.



As a governmental organization created by the Legislature, we evaluate Clerks' court-related budgetary needs, and recommend the fair and equitable allocation of resources needed to sustain court operations.





- 7. Next Steps
 - a. What products are expected and when.
 - b. Do we need subcommittees?
 - c. Leadership and responsibilities overseeing products to be brought back to next Committee meeting?
 - d. Setting a schedule for upcoming year for Committee meetings.
- 8. Other

Committee Members: Tiffany Moore Russell, Orange County, Chair; Angel Colonneso, Manatee; Hunter Conrad, St. Johns; Paula O'Neil, Pasco; and Harvey Ruvin, Miami-Dade.



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Joe Boyd **EXECUTIVE DIRECTOR GENERAL COUNSEL**

Agenda Item # 5

Rev. Enhancement/Funding Model Committee Meeting

September 20, 2017

John Dew

History of Clerks' Funding and Studies for Funding Stabilization Subject:

Committee Action: For discussion.

Overview:

Since Revision 7 to Article V was implemented in the Florida Constitution effective July 1, 2004, the Clerks have gone through several different funding models as developed by the Florida Legislature. The original model, based on individual Clerk's revenue collection, saw strong growth in a number of Clerk's budgets mainly due to significantly increased foreclosures and the fees associated with such. A number of Clerks however during this same period did not see any budget growth. The Legislature, recognizing the large budget increase for a number of Clerks revised the funding model and instead placed the Clerks in the state budget process. Budgets were decreased and set year after year by the Legislature. The CCOC was held responsible for recommending the budgets for each Clerk after going through a comparison process. In 2013 the Clerks came out of the state budget process and are again funded only with their revenues. However, the revenues that Clerks are allowed to keep, as prescribed by the Legislature, has not been sufficient to fund the Clerks' needs.

The CCOC is required by statutes to recommend to the Legislature changes in the amounts of the various court-related fines, fees, service charges, and costs established by law to ensure reasonable and adequate funding of the clerks of the court in the performance of their court-related functions. (S. 28.35(2)c F.S.)

Each year, the Department of Revenue shall transfer from the CCOC Trust Fund to State General Revenue the cumulative excess of any unspent revenues. However, if the official state's revenue estimate for the Clerk's for this year or next is less than the approved budget for the current year the amount of revenue needed to help fund the Clerks remains in the Trust Fund. Because revenues have dropped so significantly over the last several years the excess dollars remained in the Trust Fund. (S. 28.37(3) F.S.)

- Attachments: 1. PowerPoint on Funding History
 - 2. Revenue Stabilization Repost
 - 3. Funding Continuity Action Plan
 - 4. CCOC Budget Model Project
 - 5. Sample of Property Appraiser Budget Request
 - 6. S 28.35, F.S. language on CCOC duty for recommending changes for revenues
 - 7. S. 28.37, F.S. language on "annual settle-up"



Florida Constitution Revised in 1998 "Article V"

- Constitutional Language approved related to Clerks.
 - "All funding for the offices of the clerks of the circuit and county courts performing court-related functions, except as otherwise provided in this subsection shall be provided by adequate and appropriate filing fees for judicial proceedings and service charge costs for performing court-related functions as required by law."



Pre-Article V Funding Highlights

"Fee Clerks"

- Billed their counties for criminal cases filed, appealed cases filed, and for attending court.
- Service charges per s. 28.24 were retained by the Clerk.
- Court filing fees for civil matters such as circuit civil (\$40) was retained by the Clerk.
- Any excess revenues remitted to county.

"Budget Clerks"

- Those counties where the Clerk's office operates as a fiscal unit of the county pursuant to s. 145 shall not charge the county for such services.
- Court filing fees and service charges collected were remitted to the counties.



Pre-Article V

- Juror compensation- disbursed by the Clerk from State Treasury.
- ➤ S. 28.24 (15) (d) Public Records Modernization Trust Fund \$1 first page and \$.50 additional pages retained by the Clerk to modernize "official". records. (25% of the \$1.50-Orange and Broward)
- Budgeting on County Fiscal Year.



Post-Article V (starting July, 2004)

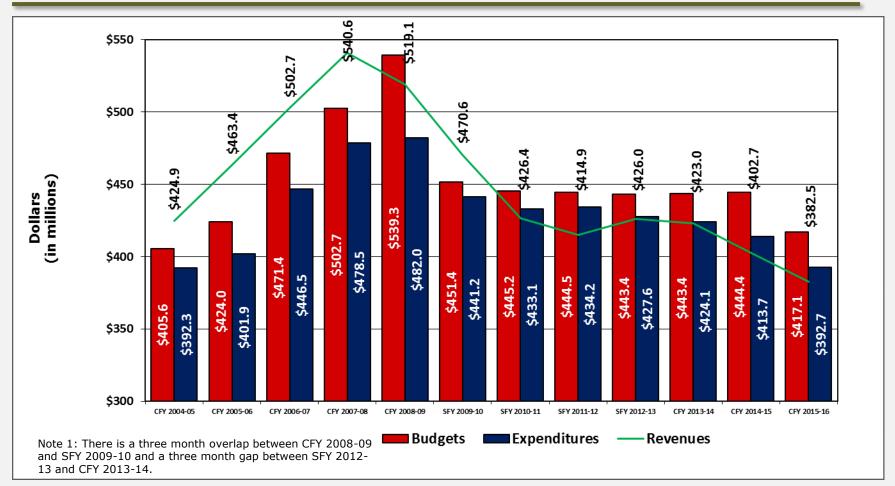
- ➤ All Clerks are considered "Fee" clerks—
 - > All court filing fees and services are retained by the Clerk.
 - > Fines and forfeitures retained by the Clerk
 - All filing fees were increased from base levels.
 - No billing of the county for criminal costs.
 - > Excess revenues remitted to CCOC TF.
- > PRMTF
 - \$4.00-Clerks retain \$1.90 (July 1, 2004)
 - > 10% of fines collected (July 1, 2009)
- Service Charges increased by CPI (2009) but retained by the State.

Post Article V (continued)

- > 2004-2008 County Fiscal Year
 - Revenue Rebasing
 - > 10% reserve/contingency fund
- 2009-2013 State Fiscal Year
 - Expenditure Authority
 - No reserves
- 2014-current- County Fiscal Year
 - Based on State Revenue Estimating Conference (REC) revenue projections.



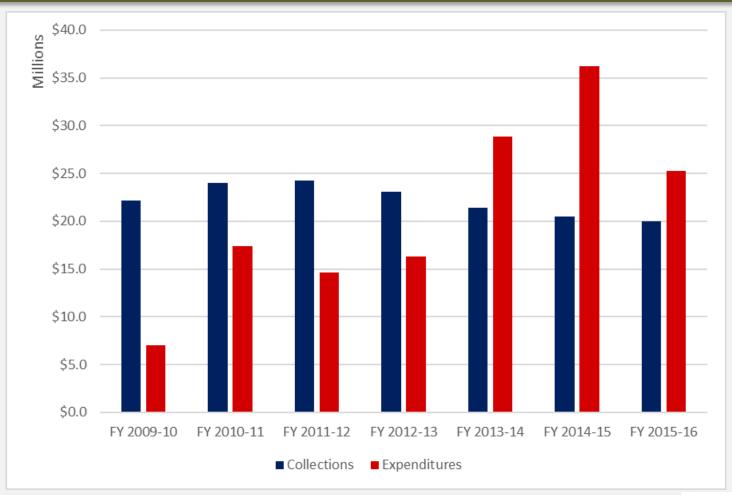
Historic Budgets, Revenues, and Expenditures



Note 2: The budget data for CFY 2005-06 through CFY 2008-09 is based on the Certified Article V Budget compiled by the CCOC and included in the annual Legislative Report. The budget data for SFY 2009-10 through SFY 2012-13 is based on Legislative appropriations and includes all applicable "true-ups." The budget and expenditures data does not include any foreclosure dollars. All data is draft and may fluctuate as revised reports are submitted. Does not include "10% fines revenues and expenditures."

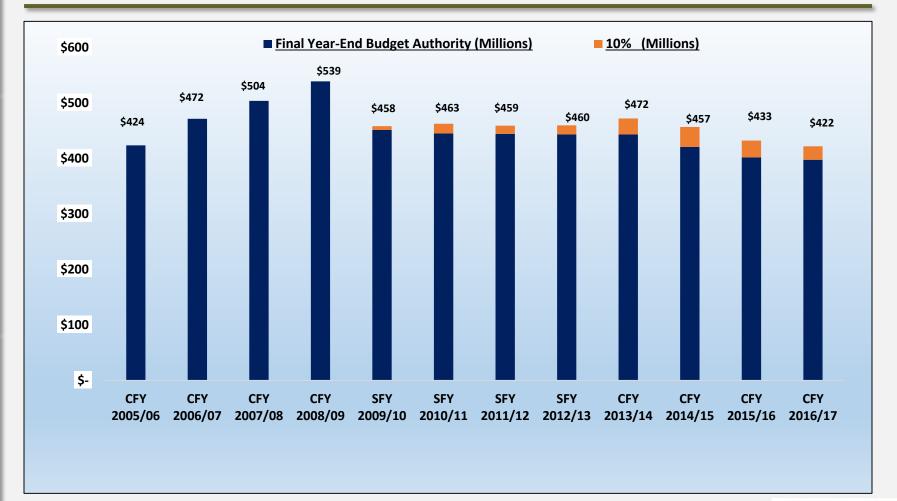


10% Fines Historical Trend



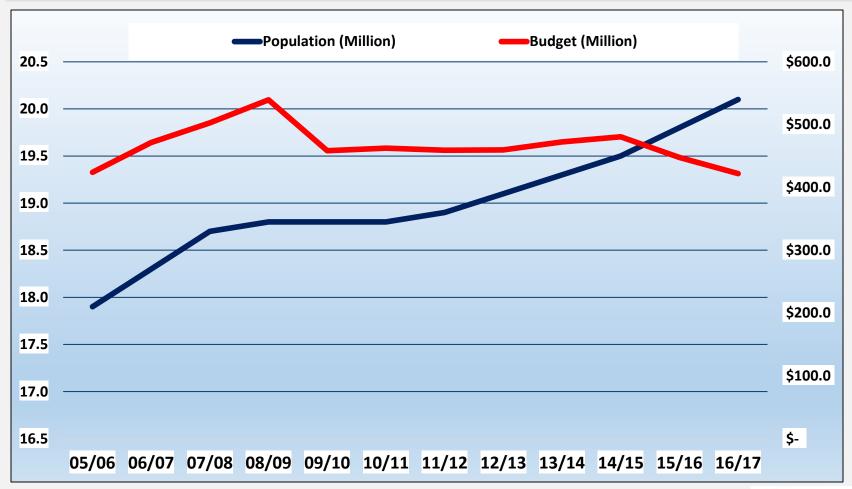


Clerks' Budget Story: CCOC Budget - FY 2005/06-2016/17



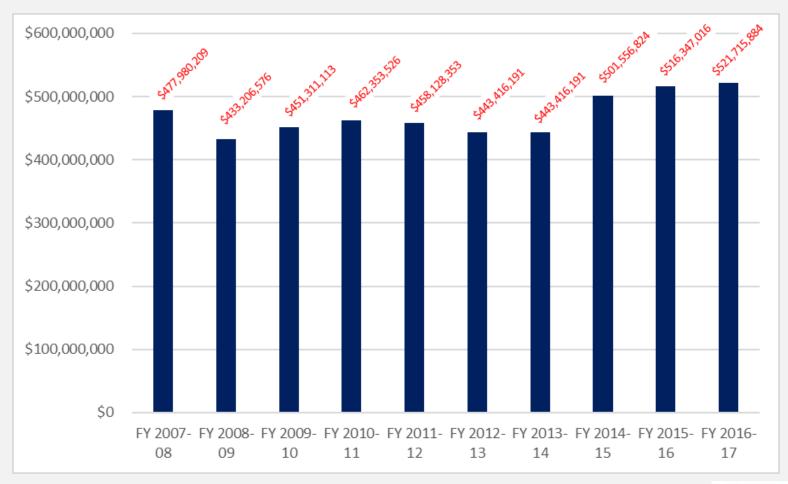


Clerks' Budget Story: Clerk Budget to Population Growth





Historical Court Funding





STABILIZING REVENUES FOR THE STATE COURTS SYSTEM AND CLERKS OF COURT

Recommendations of the Revenue Stabilization Workgroup

November 1, 2011

REVENUE STABILIZATION WORKGROUP MEMBERS

The Honorable John Laurent, Circuit Court Judge, Tenth Judicial Circuit, Co-Chair

The Honorable Karen Rushing, Clerk of Court, Sarasota County, Co-Chair

The Honorable Sharon Bock, Clerk of Court, Palm Beach County

The Honorable Joseph Farina, Circuit Court Judge, Eleventh Judicial Circuit

The Honorable Bob Inzer, Clerk of Court, Leon County

The Honorable Neil Kelly, Clerk of Court, Lake County

The Honorable Mark Mahon, Circuit Court Judge, Fourth Judicial Circuit

The Honorable Wayne Miller, County Court Judge, Monroe County

The Honorable Stevan Northcutt, Appellate Judge, Second District Court of Appeal

The Honorable Richard Orfinger, Appellate Judge, Fifth District Court of Appeal

The Honorable Tim Smith, Clerk of Court, Putnam County

The Honorable Richard Weiss, Clerk of Court, Polk County

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Alex Krivosheyev, Court Statistics Consultant

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EXECUTIVE SUMMARY

I. Purpose of Project

In 2009, the Legislature made significant changes to the budgetary structure of the State Courts System (Courts) and the Circuit and County Clerks of Court (Clerks). The Legislature created the State Courts Revenue Trust Fund (SCRTF) for the Courts, funding it with higher filing fees, particularly those from mortgage foreclosures, and some fine revenues. The Legislature also provided that, effective July 1, 2009, the fines, fees, court costs, and service charges deposited in the Clerks of Court Trust Fund (CCTF) be sent to the state in order to be remitted back to the Clerks and that the Legislature appropriate the total amount of the budgets of the Clerks in the General Appropriations Act.

Due to the cash flow problems and the recent instability of revenue from court filing fees, revenues are not sufficient to support the Courts' and Clerks' appropriated budgets.

To address this problem, the Legislature, through proviso language, directed the Clerks of Court Operations Corporation and the Office of the State Courts Administrator to work together to develop recommendations to resolve the revenue problems the Courts and the Clerks are experiencing. The purpose of this project was to develop and recommend "appropriate Article V revenue streams to be directed to the State Courts Revenue Trust Fund and the Clerks of Court Trust Fund to eliminate problems with cash flow in both funds and to ensure revenue streams are adequate to support appropriations." In order to accomplish the requirements of the proviso language cooperatively, the Courts and Clerks created the Revenue Stabilization Workgroup (Workgroup), comprising an equal number of judges and clerks of court.

The Workgroup only considered Article V revenue in this stabilization proposal. The Workgroup excluded increases in filing fees and fines from consideration because Florida currently has some of the highest filing fees and fines in the nation, and because higher filing fees may impose financial barriers to people seeking access to the court.

II. Legal Framework

With the exception of the State Constitution in 1868, Florida has incorporated an express provision guaranteeing a person's right of access to the courts in each of its constitutions. Florida has a legal framework in place providing that the Clerks are to be funded from adequate and appropriate filing fees for judicial proceedings and service charges and costs for performing court-related functions. Funding for the Courts is to be provided from state revenues, a portion of which is revenue derived from statutory fines, fees, service charges, and costs.

III. Current Challenges

Under the current funding structure created by the Legislature, the funds collected by the Clerks from the prior month are sent to the state in order to be remitted back to the Clerks. This system creates three cash flow challenges for the Clerks: (1) insufficient revenue to fund the Clerks' appropriated budgets; (2) insufficient start-up funds at the beginning of each fiscal year; and (3) volatility of monthly revenue in relation to a constant expenditure need.

The Courts' revenue challenges result from the fact that the SCRTF, which supports almost 83 percent of the entire State Courts System, is heavily reliant on an extremely volatile source: foreclosure filing fee revenue. Due to the substantial decrease in the number of foreclosure filings between FY 2009-10 and FY 2010-11, revenues deposited into the SCRTF have fallen dramatically. In FY 2010-11, the appropriated budget greatly exceeded revenue collected every month.

Because of the significant problems both the Courts and the Clerks have been facing in accessing revenues sufficient to support their appropriated budgets, the Legislature and the Governor have been required to exercise their authority to cover the deficits through loans from other state funds and supplemental appropriations.

IV. Revenue Currently Generated

Generally, the Clerks collect and remit to the DOR the following six types of Article V revenue: filing fees, fines, court costs, service charges, bond forfeitures, and interest. Additionally, two Article V revenue streams are collected outside of the general clerk remittance structure: filing fees and service charges in the Supreme Court and district courts of appeal and mediator certification and licensure fees.

The Workgroup examined the different Article V revenue streams and grouped them into the following categories: (1) Court Related Revenue Currently Remitted to the State Courts System and Clerks of Court, (2) Court Related Revenue Currently Remitted to General Revenue and Other Agencies' Trust Funds, and (3) Non-Court Related Revenue (Other Revenue NOT Generated by Performance of Functions by the State Courts System and Clerks of Court).

In FY 2010-11, one billion dollars of Article V revenue was collected and remitted to five general categories: just over \$432 million was directed to the Clerks, almost \$228 million to the Courts, \$196 million to general revenue, close to \$116 million to other agencies' trust funds, and \$38 million to non-court related purposes.

Over 30 distinct state trust funds in approximately 18 state agencies receive Article V revenues. For instance, in a dissolution of marriage case, the filing fee is distributed to 10

different entities; the fine for speeding 15-19 MPH is distributed to 12 different entities, and the statutory base fine portion is parceled out to an additional 14 entities.

The complexity of remitting revenue by the Clerks to the Department of Revenue (DOR) is directly related to the number of "buckets" or earmarks that are identified in the statute governing the distribution of the revenue that is collected. Revenues from fines, fees, and other revenue streams are collected and placed in 1,626 different buckets. These collection buckets are sent by the Clerks to the DOR where they are rolled into 151 remittance buckets that are distributed by the DOR to various funds.

V. Recommendations from the Workgroup

Recommendation 1: Proposed Core Court System

The work of the Courts and Clerks is inter-related, and each entity depends on the other to provide access to the courts as provided for in Florida's Constitution. Therefore, the Workgroup proposes that these two entities be considered the "Core Court System" for funding purposes.

Recommendation 2: Proposed General Revenue Support for the State Courts

The Workgroup emphasizes that the balance between what the state must pay as a general obligation of government and what the users should pay in order to access their court system should be carefully aligned so Florida citizens are always assured of their constitutional right of access to the courts without sale, denial, or delay. The Workgroup proposes that the cost for judges should remain a general obligation of Florida government; in addition, constitutional due process protections (e.g., the preparation of a record of trial court proceedings, provision of court interpreters for indigent defendants) and certain other costs (e.g., appellate court building leases, the activities of the Judicial Qualifications Commission) should be paid out of the General Revenue Fund.

Recommendation 3: Proposed Operating Reserve

The timing of revenue distribution creates a cash flow problem at the beginning of the fiscal year and other seasonal or volatile months. The Workgroup recommends an operating cash reserve (equal to 1/12 of the annual appropriation for the SCRTF and the CCTF, separately) on July 1st of the implementation year as a one-time distribution.

Recommendation 4: Proposed Revenue Structure

There are currently sufficient funds generated by the Courts and Clerks to fund the Core Court System. However, a significant amount of these revenues is being used to fund other (non-core court) state entities and programs. Initial distribution from revenues generated by the Core Court System should be made to fund the legislatively authorized budgets of the Courts and Clerks.

The Workgroup's proposed revenue structure provides for a trade-off for the Core Court System of potential future revenue windfalls for the stability of a certain amount of monthly revenue distributions.

Recommendation 5: Redirect Filing Fees and Service Charges in the Supreme Court and District Courts of Appeal and the Mediator Certification and Licensure Fees to the SCRTF through the Department of Revenue

Unlike all other Article V revenue, these fees are currently not remitted by the Clerks to the DOR. To ensure that all Article V revenues coming to the state are accounted for consistently and included in the proposed revenue structure, the process for remittance of these revenues should be the same as for the others.

VI. Statutory Amendments Necessary to Implement Recommendations

- 1. Codify Core Court System funding structure in statutes.
- 2. Create Core Court System Clearing Trust Fund.
- 3. Redirect appellate court fees and service charges and mediator certification licensure fees to the SCRTF.
- 4. Adopt statutory language that directs the Department of Revenue to deposit court related Article V revenues into the Core Court System Clearing Trust Fund.

SECTION ONE: INTRODUCTION

Two years ago, the Legislature made significant changes in the budgetary structure of the State Courts System and the Circuit and County Clerks of Court (Clerks). The State Courts Revenue Trust Fund (SCRTF) was created for the State Courts System (Courts). It was funded with higher filing fees, particularly those from mortgage foreclosures, and some fine revenues. The Legislature also provided that, effective July 1, 2009, the fines, fees, court costs, and service charges deposited in the Clerks of Court Trust Fund (CCTF) be sent to the state in order to be remitted back to the Clerks and that the Legislature appropriate the total amount of the budgets of the Clerks in the General Appropriations Act.

Foreclosure filings eventually became more than 75 percent of the Courts' funding. But when the number of foreclosure filings nationally and in Florida plunged late last year, what had been a surplus in the Courts' trust fund turned into a deficit. The Courts needed almost \$54 million from other state funds in order to maintain operations during the 2010-11 fiscal year. Although there has been a slight uptick in foreclosure filings in the 2011-12 fiscal year, the most recent Article V Revenue Estimating Conference projected that revenues would fall short of the Courts' appropriated budgets again this year.

Legislative changes in the Clerks' funding process that became effective July 1, 2009, have created multiple challenges: (1) insufficient revenue to fund the Clerks' appropriated budgets; (2) insufficient start-up funds at the beginning of each fiscal year; and (3) volatility of monthly revenue in relation to a constant expenditure need. In FY 2010-11, the trust fund had a \$50 million shortfall that was resolved by a "back of the bill" appropriation of \$44.2 million in the 2011 General Appropriations Act and Clerks having to take further mid-year budget reductions for the remainder of the deficit. This year, the revenue shortfall in the trust fund is currently projected by the Revenue Estimating Conference to again be in excess of \$50 million. In addition to there being insufficient start-up funds at the beginning of each fiscal year, the volatility of monthly revenues does not allow for even disbursement of one-twelfth of the annual appropriation each month, much less the quarterly disbursement provided for by statute.

I. Proviso Language

During the 2011 Session, the Legislature, through proviso language, directed the Clerks of Court Operations Corporation (CCOC) and the Office of the State Courts Administrator (OSCA) to work together to develop recommendations to resolve the revenue problems that the State Courts System and Clerks of Court are experiencing. The proviso states:

From the funds in Specific Appropriation 2986, the Office of the State Courts Administrator shall work with the Clerks of Court Operation Corporation to

jointly develop and recommend by November 1, 2011, to the chair of the Senate Budget Committee and the chair of the House of Representatives Appropriations Committee appropriate Article V revenue streams to be directed to the State Courts Revenue Trust Fund and the Clerks of Court Trust Fund to eliminate problems with cash flow in both funds and to ensure revenue streams are adequate to support appropriations.

II. Workgroup

In order to accomplish the requirements of the proviso language cooperatively, the Revenue Stabilization Workgroup (Workgroup) was created, comprising an equal number of judges and clerks of court. Chief Justice Canady appointed six Judges (two district court of appeal judges, three circuit court judges, and one county court judge). Clerk Richard Weiss, Chair of the CCOC Executive Council, appointed six clerks of court. This composition provided an excellent opportunity for the Courts and the Clerks to work in partnership to address the problems both entities have faced with a lack of adequate revenue to support their appropriated budgets. The Workgroup was staffed jointly by the OSCA and the CCOC. Staff from the Florida Association of Court Clerks and Comptrollers (FACC) also assisted in the work. The Workgroup held its first meeting on July 15, 2011, and collaborated throughout the summer and fall in order to make recommendations to the Legislature by November 1, 2011.

III. Scope of Project

At the initiation of the project, the Workgroup members discussed the revenue stabilization goal of the project as set forth by the Legislature and reached consensus on issues needing further research and analysis, as follows:

- 1) Types of Revenue Streams
 - What revenue streams are appropriate?
 - Do they provide the opportunity to continue on a long-term basis?
 - What is the degree of volatility of the revenue streams?
- 2) Amount of Revenue
 - What revenue streams produce sufficient funds to support and sustain the two trust funds?
- 3) Timing of the Revenue
 - What revenue streams would correct problems with cash flow?
- 4) Distribution of Revenue

5) Current Revenue Challenges for Courts and Clerks

The Workgroup also reviewed constitutional and statutory language related to funding the State Courts System and Clerks of Court. In addition, they were provided the Seven Principles for Stabilizing Court Funding, developed in January 2009 (see Appendix A).

The following sections of the report outline the current legal framework for funding the Courts and Clerks; the current revenue structure detailing the type, amount, distribution, and complexity of the revenue; the revenue challenges faced by the Courts and the Clerks; proposed revenue stabilization structure; proposed general revenue funding for the Courts; and implementation recommendations.

SECTION TWO: LEGAL FRAMEWORK

I. Access to Courts

With the exception of the State Constitution in 1868, Florida has incorporated an express provision guaranteeing a person's right of access to the courts in each of its constitutions. The history of the provision shows the courts' intention to construe the right broadly in order to guarantee broad accessibility to the courts for resolving disputes. Thirty-eight (38) states currently have open courts provisions within their constitutions. The general purpose of such provisions is to ensure that citizens are not "arbitrarily deprived of effective remedies designed to protect basic individual rights."

Courts are a core function of government and, as such, should be primarily funded by general tax revenues. Floridians pay taxes to secure core governmental services. While user fees are contemplated in Florida's Constitution, such fees cannot be allowed to become a barrier to the public's access to justice. In order to preserve the constitutional right of access to the courts, raising filing fees is not always an option as higher filing fees may impose financial barriers to asserting claims or defenses in court. At the same time, some court users derive a special benefit from the courts and may be charged reasonable fees to partially offset the cost of the courts borne by the public at large. The benefit derived from the efficient administration of justice is not limited to those who utilize the system for litigation, but is enjoyed by all those who would suffer if there were no such system.

II. State Courts System

The "State Courts System" is defined by statute. Section 29.001, Florida Statutes, provides that "for the purpose of implementing s. 14, Art. V of the State Constitution, the State Courts System is defined to include the enumerated elements of the Supreme Court, district courts of appeal, circuit courts, county courts, and certain supports thereto."

The current funding structure for the State Courts System was adopted in 1998 by the voters, amending part of Article V, Section 14 of the Florida Constitution (commonly known as

¹ Psychiatric Associates v. Siegel, 610 So.2d 419, 424 (Fla. 1992).

² Erin K. Burke, *Note: Utah's Open Courts: Will Hikes in Civil Filing Fees Restrict Access to Justice?*, 2010 UTAH L. REV. 201, 201 n.1; Berry v. Beech Aircraft Corp., 717 P.2d 670, 674 (Utah 1985).

³ <u>Berry</u>, 717 P.2d at 675; <u>State v. Saunders</u>, 25 A. 588, 589 (N.H. 1889) ("The incidental right to an adequate remedy for the infringement of a right derived from the unwritten law, is coeval with the right of which it is an incident.")

"Revision 7"). ⁴ This revision required the state to be responsible for funding certain aspects of the State Courts System, including salaries for judges, state attorneys, public defenders, and court-appointed counsel.

Funding for the state courts system, state attorneys' offices, public defenders' offices, and court-appointed counsel, except as otherwise provided in subsection (c), **shall be provided from state revenues** appropriated by general law. Art. V, s. 14. [Emphasis added.]

The revision also required counties to be responsible for maintenance, utilities, security, court facilities, and certain communication services.⁵

The 1998 Constitution Revision Commission, in its statement of intent, expressed the need for the state to fund all salaries, costs and expenses necessary to ensure the rights of the people to have access to a functioning and efficient judicial system. The Commission maintained that core functions and requirements statewide are the obligation of the state and not of individual localities. See *Constitutional Revision Commission Statement of Intent*, Appendix B.

Section 29.004, Florida Statutes, mirrors the requirement of the State Constitution that the State Courts System is to be funded from state revenues. Section 29.004 explicitly states that for purposes of implementing s. 14, Art. V of the State Constitution, the elements of the State Courts System are to be funded by state revenues appropriated by general law. In addition, section 28.37, Florida Statutes, provides that "pursuant to s. 14(b), Art. V of the State Constitution, selected salaries, costs, and expenses of the State Courts System and court-related functions shall be funded from a portion of the revenues derived from statutory fines, fees, service charges, and costs collected by the clerks of the court." [Emphasis added.]

III. Clerks of Court

Section 14, Article V of Florida's Constitution addresses the matter of funding for the offices of the clerks of court and provides that:

All funding for the offices of the clerks of the circuit and county courts performing court-related functions...shall be provided by adequate and

⁴ The Revision 7 amendments to Section 14, Article V, provided for the funding of the clerks as follows: "All funding for the offices of the clerks of the circuit and county courts performing court-related functions, except as otherwise provided in this subsection and subsection (c), shall be provided by adequate and appropriate filing fees for judicial proceedings and service charges and costs for performing court-related functions as required by general law. Selected salaries, costs, and expenses of the state courts system may be funded from appropriate filing fees for judicial proceedings and service charges and costs for performing court-related functions, as provided by general law."

⁵ Sections 29.008(1) and (2), Florida Statutes.

appropriate filing fees for judicial proceedings and service charges and costs for performing court-related functions as required by general law... Where the requirements of either the United States Constitution or the Constitution of the State of Florida preclude the imposition of filing fees for judicial proceedings and service charges and costs for performing court-related functions sufficient to fund the court-related functions of the offices of the clerks of the circuit and county courts, the state shall provide, as determined by the legislature, adequate and appropriate supplemental funding from state revenues appropriated by general law. [Emphasis added.]

The Florida Clerks of Court Operations Corporation was created as a public corporation by the Legislature and is responsible for recommending to the Legislature changes in the various court-related fines, fees, service charges, and court costs established by law and for reviewing proposed budgets submitted by the clerks of court pursuant to section 28.36, Florida Statutes.⁶

The CCOC is administratively housed within the Justice Administrative Commission and is a budget entity within the Justice Administrative Commission. All clerks of the circuit court are required by law to be members of CCOC. Section 28.36, Florida Statutes, requires each clerk of court to prepare a budget request for the last quarter of the county fiscal year and the first three quarters of the next county fiscal year. The proposed budget is then prepared, summarized, and submitted by the clerk in each county to CCOC.

IV. Trust Funds

State Courts Revenue Trust Fund

In a special session in January 2009, the Legislature created the *State Courts Revenue Trust Fund* for the Courts, as well as trust funds for the state attorneys and the public defenders, all of which were supposed to create a more sustainable judicial system. Codified within section 29.22, Florida Statutes, the SCRTF was created "within the state courts system," and moneys credited to the trust fund are required to be used for the purposes of funding the activities of the State Courts System. The instability of revenue from court filing fees, specifically mortgage foreclosure filing fees, for the SCRTF is fully discussed in Section Four of this report.

⁶ The functions assigned to CCOC are performed by an executive council pursuant to the plan of operation approved by the members. Other functions of the CCOC are listed in section 28.35(2), F.S., and include adopting a plan of operation; conducting the election of directors; developing and certifying a uniform system of performance measures and applicable performance standards for the functions specified in s. 28.35 (3)(a), F.S.; developing and conducting clerk education programs; and publishing a uniform schedule of actual fees, service charges, and costs charged by a clerk of the court pursuant to general law.

⁷ Section 29.22, F.S.

Clerks of Court Trust Fund

Court-related fines, fees, service charges, and costs (except as otherwise provided) are remitted by each clerk to the Department of Revenue for deposit into the Clerks of Court Trust Fund within the Justice Administrative Commission. Funding for both CCOC and the Clerks' court-related operations is appropriated by the Legislature from the CCTF. Section 28.36(10)(a), Florida Statutes, states:

Beginning in the 2010-2011 fiscal year, the corporation shall release appropriations to each clerk quarterly. If funds in the Clerks of Court Trust Fund are insufficient to provide a release in a quarter in a single release, the corporation may release partial amounts for that quarter so long as the total of those partial amounts does not exceed that quarter's release. If funds in the Clerks of Court Trust Fund are insufficient for the first quarter release, the corporation may make a request to the Governor for a trust fund loan pursuant to chapter 215. The amount of the first three releases shall be based on one quarter of the estimated budget for each clerk as identified in the General Appropriations Act.

Additional information on the collection, distribution, and timing of revenue with regard to the CCTF is discussed fully in Section Four of this report.

SECTION THREE: CURRENT REVENUE STRUCTURE

I. Type of Revenue

The Clerks have distinct court related and non-court related duties and functions and collect different types of revenue associated with each. Generally, the Clerks collect and remit to the Department of Revenue the following types of revenue:

Article V Revenue	Non-Article V Revenue
Filing Fees	Documentary Stamps
Fines	Intangible Taxes
Court Costs	Child Support Collections
Service Charges	Returned Item Repayments
Bond Forfeitures	Interest
Interest	

Additionally, there are two Article V revenue streams that are collected outside of the general clerk remittance structure: filing fees/service charges in the Supreme Court and district courts of appeal and mediator certification and licensure fees.

The Workgroup only considered Article V revenue in the stabilization proposal. It examined the different Article V revenue streams (see Appendix C) and grouped them into the following categories: (1) Court Related Revenue Currently Remitted to the State Courts System and Clerks of Court, (2) Court Related Revenue Currently Remitted to General Revenue and Other Agencies' Trust Funds, and (3) Non-Court Related Revenue (Other Revenue NOT Generated by Performance of Functions by the State Courts System and Clerks of Court). The chart below describes the types of revenues found in each category.

FY 2010-11 Article V and Other Revenue Collected by the Clerks of Court and Remitted to DOR by Distribution and Type

Court Related Revenue Currently Remitted to the State Courts and the Clerks of Court Court Related Revenue Currently Remitted to General Revenue and Other State Agencies Other Revenue not Generated by the Activities Performed by the Courts or the Clerks of Courts

- Filing Fees
- Fines
- Court Costs
- Service Charges
- Bond Forfeitures
- Interest

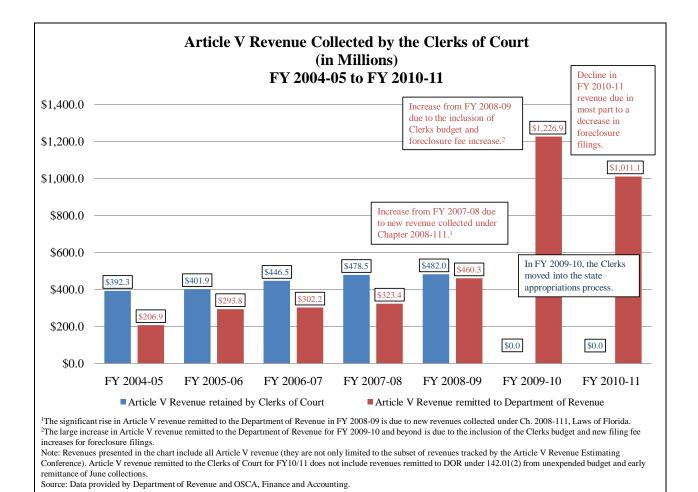
- Filing Fees
- Fines
- Court Costs
- Service Charges
- Investigative Costs
- Cost Recovery by Other Entities
- Restitution
- Incarceration Costs
- Driving Record Transcript Charges
- Indigency Application Fee
- Attorney's Fees

Clerks also collect revenues that remain at the local level. Workgroup members determined that the revenue stabilization proposal should not include either local revenues or federal funds received by the Courts and the Clerks, so those two sources were excluded from further analysis. The Workgroup also determined that the scope of the project did not include a review of the adequacy of the appropriated budgets or appropriation methodologies.

II. Amount of Revenue

In FY 2010-11, over \$2.2 billion in revenue was collected by the Clerks and remitted to the Department of Revenue. One billion dollars of this revenue was Article V related. As can be seen in the following chart, over the last seven years, the Article V revenue has fluctuated for multiple reasons, some economic and others due to policy and budget decisions made by the Legislature.

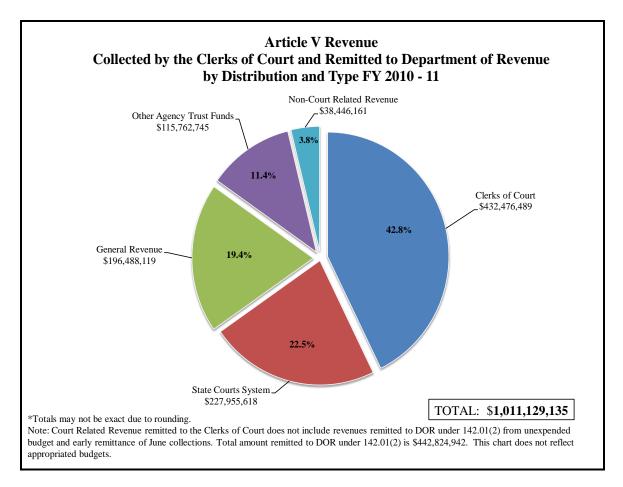
[&]quot;Court related revenue" is defined as revenue generated by performance of the court related functions of the offices of the clerks of circuit and county court and the performance of the functions of the State Courts System, in the form of filing fees, fines, court costs, bond forfeitures, interest, and service charges.



The Workgroup members also looked at how Florida's filing fees and fines compared to other states. State courts across the nation have a variety of civil filing fee structures, such as a tiered fee based on type of case, amount in controversy, or population. Many states have statutes enabling counties to vary fees up to a maximum beyond the base filing fee. Many states have been considering and increasing civil filing fees to raise revenue for their courts. This comparison indicated that Florida currently has some of the highest filing fees and fines in the nation (see Appendix D). Therefore, the Workgroup determined that increases in filing fees and fines would not be recommended as part of the revenue stabilization proposal.

III. Distribution of Revenue and Complexity of Remittance Structure

In FY 2010-11, the one billion dollars collected in Article V revenue was remitted to the five general categories shown in the pie chart below. Over \$432 million was directed to the Clerks, almost \$228 million to the Courts, \$196 million to General Revenue, close to \$116 million to other agencies' trust funds, and \$38 million to non-court related purposes.



There are over 30 distinct state trust funds in approximately 18 state agencies that receive Article V revenues. To demonstrate how complex the filing fees and fine distribution have become over the years, two examples are provided involving a filing for a dissolution of marriage case and a speeding ticket.

DISSOLUTION OF MARRIAGE DISTRIBUTION OF FILING FEE			
State Courts Revenue Trust Fund	\$96.00		
General Revenue	\$105.00		
Clerk of Court Trust Fund	\$115.00		
Clerk of Court Operations Corporation	\$3.50		
Department of Financial Services	\$1.50		
Domestic Violence Trust Fund	\$55.00		
Court Education Trust Fund	\$3.50		
Clerk of Court Education	\$0.50		
Displaced Homemaker Trust Fund	\$12.50		
Child Welfare Training Trust Fund	\$5.00		
TOTAL:	\$397.50		

SPEEDING 15-19 MPH				
Statutory Base Fine (See Distribution Below)	\$150.00			
ADD-ONS				
Court Facilities Fund (BOCC) Optional with County Ordinance	\$30.00			
Local Law Enforcement Education (BOCC) Optional with Ordinance	\$2.00			
Additional Court Cost Clearing Trust Fund	\$3.00			
Additional Court Cost - Clerk or to County if directed	\$2.50			
Court Costs	\$30.00			
Clerk of Court Trust Fund	\$5.00			
Article V State Court Revenue Trust Fund	\$5.00			
Article V State Attorney Revenue Trust Fund	\$3.33			
Article V Public Defender Trust Fund	\$1.67			
Administrative Fee Clerk of Court Trust Fund	\$12.50			
State Radio Systems Surcharge	\$3.00			
TOTAL FINE:	\$248.00			

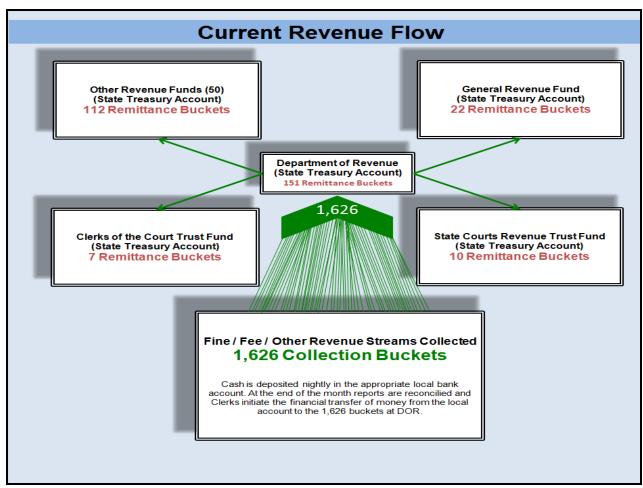
DISTRIBUTION OF STATUTORY BASE FINE

10% Fine Public Records Modernization Trust Fund	\$15.00
Child Welfare Trust Fund	\$1.00
Juvenile Justice Trust Fund	\$1.00
Radio Communication Program	\$12.50
Non-Game Wildlife Trust Fund	\$4.00
State Courts Revenue Trust Fund	\$25.00
General Revenue Fund	\$18.85
Emergency Medical Services Trust Fund	\$6.59
Additional Court Costs Clearing Trust Fund	\$4.67
Brain and Spinal Cord Injury Trust Fund	\$7.50
Florida Endowment Foundation	\$1.83
Clerk of Court Trust Fund	\$0.46
*Fine-Clerk Fee OR	\$51.61
*Seminole or Miccosukee Tribe OR	\$51.61
*Municipality AND	\$46.48
*Clerk of Court Trust Fund	\$ 5.12
	\$150.00

Totals may not be exact due to rounding.

^{*}The determination of whether the \$51.61 of the fine is distributed to the Municipality, the Seminole Tribe or Miccosukee Tribe, or the County is dependent on the issuing authority.

As can be seen in the chart below, the complexity of remitting revenue by the Clerks to the Department of Revenue is directly related to the number of "buckets" or earmarks that are identified in statute governing the distribution of the revenue that is collected. Revenues from fines, fees, and other revenue streams are collected and placed in 1,626 different buckets. These collection buckets are sent by the Clerks up to the DOR where they are rolled into 151 remittance buckets that are distributed by the DOR to various funds, including the CCTF, the SCRTF, General Revenue Fund, and other revenue funds. The number of buckets has grown over the years, and now there are 1,626 unique revenue stream buckets that the Clerks must fill each month. In FY 2010-11, the amount of court related revenue remitted to these buckets (excluding the Courts and Clerks) ranged from \$2,591 in the Department of Transportation Grants and Donation Trust Fund to \$18,279,813 in the Crimes Compensation Trust Fund. Additionally, for some of these funds, this court related revenue represents less than 1 percent of the total revenue received in the trust fund each year.



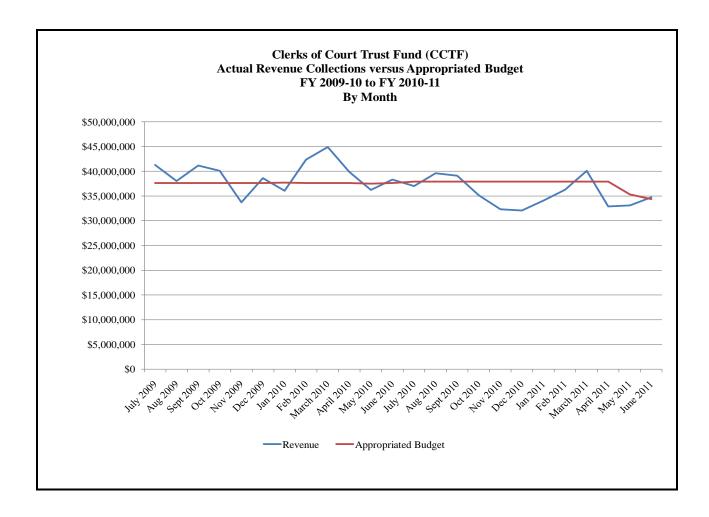
The Workgroup discussed whether making recommendations to the Legislature on reducing the complexity of the revenue structure was part of the stabilization project, but ultimately decided it was not.

SECTION FOUR: REVENUE CHALLENGES

I. Clerks' Revenue Challenges

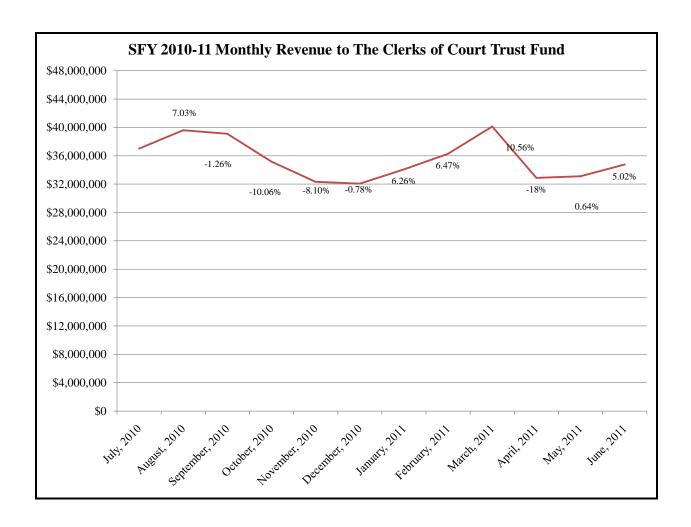
As noted previously, under the current funding structure created by the Legislature, the Clerks are funded from fines, fees, court costs, and service charges collected from the prior month and sent to the state in order to be remitted back to the Clerks. This system creates three cash flow challenges for the Clerks: (1) insufficient revenue to fund the Clerks' appropriated budgets; (2) insufficient start-up funds at the beginning of each fiscal year; and (3) volatility of monthly revenue in relation to a constant expenditure need.

The first challenge is insufficient revenue to support Clerks. Added to the difficulties mentioned above is the required payment to the state of an 8 percent general revenue service charge for the CCTF. When the Clerks are operating in a deficit posture during certain months, the requirement to pay the service charge worsens the deficit and prevents a full allocation to both the individual Clerks' budgets and to the state. While the Clerks in SFY 2010-11 did have sufficient revenue to pay their budget expenditures, the CCOC did not have sufficient dollars to pay the 8 percent general revenue service charge until the 2011 Legislature provided the dollars to pay it. And it again is expected in SFY 2011-12 that the Clerks and the CCOC will experience a shortfall in revenues to pay both Clerks' budgets and the 8 percent general revenue service charge. (See chart below.)



The second challenge involves the necessity for Clerks to have sufficient start-up dollars at the beginning of each fiscal year. When the funding system was created, the Legislature determined that the CCTF would be swept at the end of the state fiscal year. This requirement leaves no start-up dollars for the Clerks for the next fiscal year. Subsequently, monies collected by Clerks from the last month of the prior fiscal year are not available for Clerks until nearly two weeks after the beginning of the fiscal year. The Legislature, in both SFY 2009-10 and SFY 2010-11, provided a start-up loan to the Clerks to help resolve this issue. In SFY 2011-12, the Legislature authorized that the CCTF would not be swept for one year so the Clerks could use those dollars for the start-up of the fiscal year.

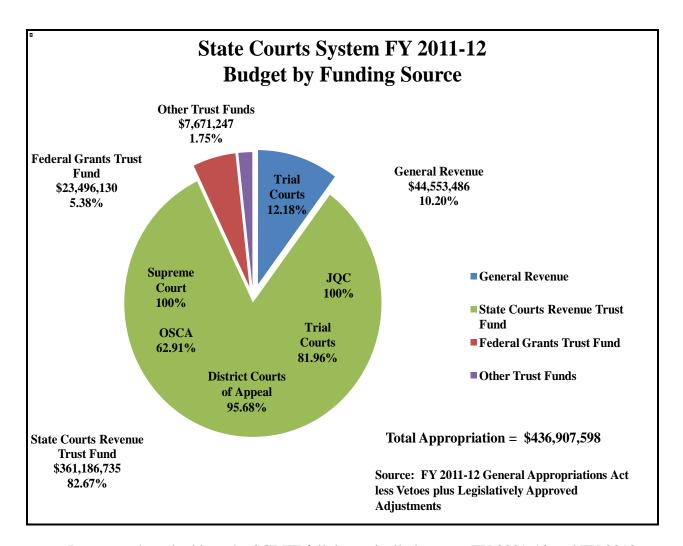
The third challenge with cash flow stems from the volatility of revenues versus a consistent expenditure need. The amount of revenues coming to Clerks largely depends on the number of cases filed. The number of cases coming into the court system fluctuates month to month for a variety of reasons outside the control of the Courts or the Clerks. As a result, Clerks will have less revenues coming into their offices in some months than is needed to fund their operations. In months when filings and revenues increase, the Clerks often have been operating in a deficit situation for several months.



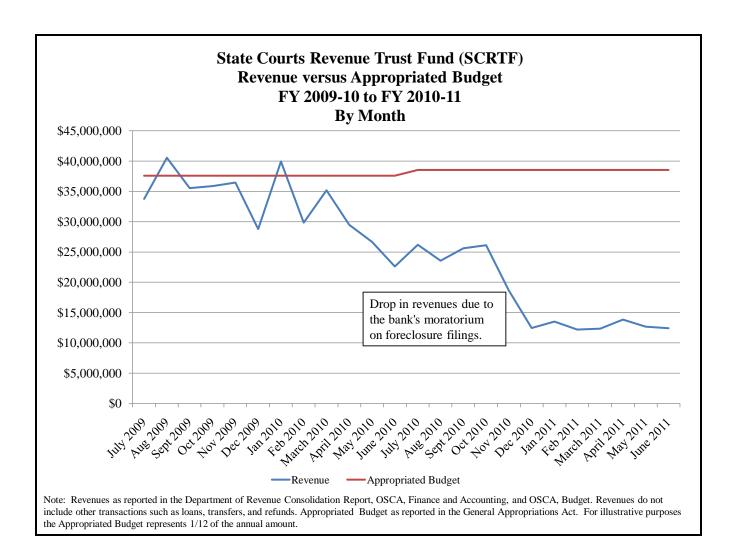
II. Courts' Revenue Challenges

The Courts' revenue challenges are a result of the fact that the SCRTF is funded almost exclusively by foreclosure filing fee revenue and the heavy reliance of the Courts on the SCRTF budget.

As the chart below represents, almost 83 percent of the State Courts System is funded from the SCRTF. This fund pays for all levels of the court system, even though the revenue comes from user fees and fines from the trial courts. In fact, in FY 2009-10, 80 percent of the SCRTF came from foreclosure filing fee revenue (foreclosure cases accounts for only eight percent of the total workload in the State Courts System), which has proven to be very volatile.



Revenues deposited into the SCRTF fell dramatically between FY 2009-10 and FY 2010-11 (due to the number of foreclosure filings decreasing), while the SCRTF appropriated budget increased sharply on July 1, 2010, due to a fund shift by the Legislature, moving an additional \$88.5 million of the Courts' budget from general revenue to the SCRTF. In FY 2010-11, the appropriated budget greatly exceeded revenue every month. The chart below shows the magnitude of the monthly revenues and budget gap. It does not include any transactions involving the loans made to the Courts or repayments, transfers, or refunds.



Due to the significant problems faced by both the Courts and the Clerks in having revenues sufficient to support their appropriated budgets, the Legislature and the Governor have been required to exercise their authority to cover the deficits through loans from other state funds and supplemental appropriations as described in the chart below:

STATE COURTS SYSTEM						
FY 2010-11 State Courts Revenue Trust Fund						
1) Transfer from Other Court Trust Fund: Court Education Trust Fund	\$2,000,000					
2) Transfer from Other Court Trust Fund: Mediation & Arbitration Trust Fund	\$12,000,000					
3) Temporary Loan from State Treasury	\$19,487,027					
4) Expenditures Transferred to Administrative Trust Fund	\$355,752					
5) Supplemental Appropriation (for repayment of loan and for covering the shortfall)	\$38,900,000					
6) Loan Repayment to State Treasury	(\$19,487,027)					
TOTAL	\$53,255,752					
FY 2011-12 State Courts Revenue Trust Fund						
1) Loan Received July 1, 2011	\$54,000,000					
2) Loan Requested September 28, 2011	\$45,600,000					
TOTAL (Outstanding Loan Obligation)	\$99,600,000					

CLERKS OF COURT					
FY 2009-10 Clerks of Court Trust Fund					
1) Temporary Loan from State Treasury	\$35,000,000				
2) Transfer from State Courts Revenue Trust Fund	\$18,600,000				
3) Loan Repayment to State Treasury	(\$35,000,000)				
TOTAL	\$18,600,000				
FY 2010-11 Clerks of Court Trust Fund					
1) Temporary Loan from State Treasury	\$18,807,513				
2) Supplemental Appropriation (for payment of 8% GR Service Charge and Repayment of \$18.8 million loan)	\$44,200,000				
3) Loan Repayment to State Treasury	(\$18,807,513)				
TOTAL	\$44,200,000				

Note: It is anticipated that the Clerks of Court will request a loan in FY 2011-12 to cover a projected deficit of \$50 million.

SECTION FIVE: REVENUE STABILIZATION RECOMMENDATIONS

I. Guiding Principles

The Workgroup used the following guiding principles to frame its Revenue Stabilization Proposal:

- Follow the constitutional intent by using court generated revenue to fund the Core Court System.
- The goal of the project of the Revenue Stabilization Project is to stabilize the funding for the Core Court System.
- There are certain State Courts System costs more appropriately funded from General Revenue.
- The funding structure should provide an adequate level of revenue to support the appropriated budgets of the Core Court System with potential for adjustment.
- Increased filing fees, fines, service charges, and court costs should not be considered.
- Revenue should be distinguished between court related revenue and non-court related revenue to identify appropriate revenue streams to fund the Core Court System. This distinction should be based on whether the funds were generated by the Core Court System through the performance of the court related functions of the offices of the Clerks of Circuit and County Court and the performance of the functions of the State Courts System.
- The revenue structure should eliminate the cash flow problems at the beginning of and throughout the fiscal year.
- The revenue structure should provide for an operating reserve for the State Courts System and Clerks of Court.
- The solution should be simple to explain and implement.

II. Proposed Core Court System

The court related functions of the State Courts System and Clerks of Court are detailed in sections 29.004 and 28.35 (3)(a), F.S., respectively. This work is inter-related, and each entity depends on the other to provide access to the courts as provided for in Florida's Constitution. In regard to funding stabilization, the Workgroup proposes that these two entities be considered as the "Core Court System."

The Workgroup developed the following definitions to clarify this new concept:

- 1) "Core Court System" is defined as entities that perform the Core Court System functions. Such functions are funded by both court related revenue and general revenue.
- 2) "Core Court System Functions" encompass the elements enumerated in s. 29.004, F.S., that are performed by the State Courts System, as defined in s. 29.001(1), F.S., and court-related functions of the Offices of the Clerks of the Circuit and County Courts, as defined in s. 28.35(3)(a), F.S.
- 3) "Court Related Revenue" is defined as revenue generated by the performance of the court related functions of the Offices of the Clerks of Circuit and County Court and the performance of the functions of the State Courts System, in the form of filing fees, fines, court costs, bond forfeitures, interest, service charges, and any other costs and reimbursements as allowed by law.

Using these definitions, the Workgroup grouped the different Article V revenue streams into the following categories: 1) Court Related Revenue Currently Remitted to the Core Court System (State Courts System and Clerks of Court), 2) Court Related Revenue Currently NOT Remitted to the Core Court System (General Revenue and Other Agencies Trust Funds), and 3) Non-Court Related Revenue (Other Revenue NOT Consistent with the Definitions Above). The chart below reflects how the one billion dollars collected in FY 2010-11 is distributed within the three categories described above. In addition to the trust funds and general revenue that are specifically earmarked in statute to receive these funds, general revenue also receives an additional revenue flow from the 8 percent general revenue service charge that most agencies' trust funds are required to pay. The amount of revenue generated for general revenue is estimated at an additional \$65.2 million, which brings the total revenue generated by Article V revenue streams for general revenue to almost \$262 million.

Туре	Total	Court Related Revenue Remitted to the Core Court System		Court Related Remitted to the Sys	Non-Court Related	
	10001	Clerks of Court	State Courts System	General Revenue	Other Agency Trust Funds	Revenue
Filing Fees	\$418,775,500	\$152,097,591	\$201,485,873	\$58,457,767	\$6,734,268	
Fines	\$271,008,073	\$92,023,115	\$25,865,767	\$83,902,997	\$68,746,720	\$469,473
Court Costs	\$131,247,380	\$95,810,073		\$258,594	\$35,178,713	
Service Charges	\$151,797,528	\$80,148,318	\$603,979	\$53,868,761	\$5,103,044	\$12,073,426
Bond Forfeitures	\$11,274,838	\$11,274,838				
Interest	\$1,122,554	\$1,122,554				
Other	\$25,903,262					\$25,903,262
Total	\$1,011,129,135	\$432,476,489	\$227,955,619	\$196,488,119	\$115,762,745	\$38,446,161

General Revenue Grand Total	\$261,659,401
revenue.	\$65,171,281
State Court System, other agency trust funds, and non-court related	
Estimated 8% General Revenue service charge from the Clerks of Court,	

^{*}Totals may not be exact due to rounding.

Note: Court Related Revenue remitted to the Clerks of Court does not include revenues remitted to DOR under 142.01(2) from unexpended budget and early remittance of June collections. Total amount remitted to DOR under 142.01(2) is \$442,824,942.

III. Proposed General Revenue Support for the State Courts

There are certain State Courts System costs that are more appropriately funded from general revenue. As was outlined in the legal framework section of this report, the balance between what the state must pay as a general obligation of government and what the users should pay in order to access their court system should be carefully aligned so Florida citizens are always assured of their constitutional right of access to the courts without sale, denial, or delay. The Workgroup proposes that the cost for judges should remain a general obligation of Florida government. Additionally, constitutional due process protections, such as the preparation of a record of trial court proceedings and provision of court interpreters for indigent defendants, and other costs, such as appellate court building leases and the activities of the Judicial Qualifications Commission, should not be paid from trial court user fees but should be paid out of the General Revenue Fund.

IV. Proposed Operating Reserve

The timing of revenue distribution creates a cash flow problem at the beginning of the fiscal year and other seasonal or volatile months. The Workgroup recommends an operating cash reserve (equal to 1/12 of the annual appropriation for the State Courts System and the Clerks of Court, separately) on July 1st of the implementation year as a one-time distribution. The operating cash reserve could be accessed in those situations when the monthly distribution of cash from the Core Court System Clearing Trust Fund is not available in time to meet financial obligations. Once accessed, it would be replenished as needed in subsequent months or years. To help assure there is still sufficient cash for the Core Court System due to cash flow problems, any surplus dollars in a given month that would go to general revenue should be held and distributed instead on a quarterly basis to the state. This allows another method for the operating cash reserve to be replenished in surplus months so as to overcome the cash flow problems from volatile months.

V. Proposed Revenue Structure

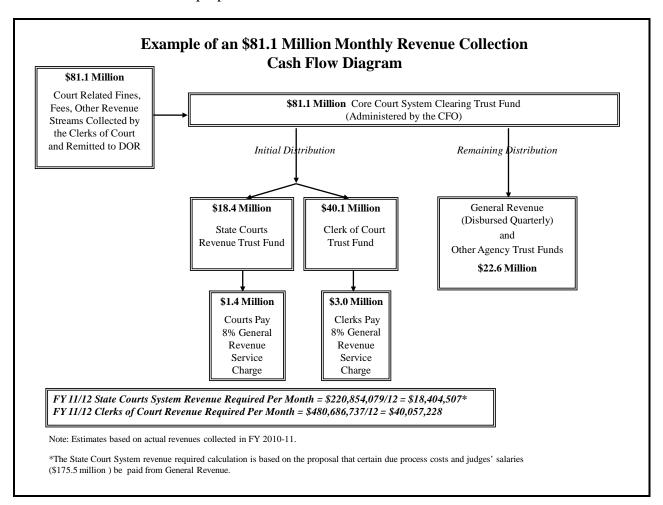
The Core Court System generates revenue for the state through the performance of the court related functions of the Offices of the Clerks of Circuit and County Court and the performance of the functions of the State Courts System, in the form of filing fees, fines, court costs, bond forfeitures, interest, service charges, and any other costs and reimbursements as allowed by law. There are currently sufficient funds generated by the Courts and Clerks to fund the Core Court System. However, a significant amount of these revenues are being used to fund other (non-core court) state entities and programs. Initial distribution from revenues generated by the Core Court System should be made to fund the legislatively authorized budgets of the Courts and Clerks.

This initial distribution could be accomplished as follows:

- On July 1 of the implementation year, an operating cash reserve equal to one-twelfth of the legislative appropriation plus the corresponding allowance for the 8 percent general revenue service charge, would be deposited in the SCRTF and the CCTF.
- Court related revenue collected by the Clerks would be submitted to the DOR by the 10th day of the month immediately after the month in which the moneys are collected.
- The DOR would transfer all monies collected to a newly-created Core Court System Clearing Trust Fund. This trust fund would be administered by the Office of the Chief Financial Officer (CFO).

- The amount of <u>total cash</u> transferred to the Core Court System entities would be equal to the amount of the legislative appropriation plus an allowance for the 8 percent general revenue service charge), and that amount would be calculated by the CFO.
- The amount of <u>monthly cash</u> directed to the Core Court System entities would be equal to one-twelfth of the legislative appropriation plus the corresponding allowance for the 8 percent general revenue service charge (s. 215.20, F.S.), and that amount would be calculated by the CFO.
- The CFO would transfer the calculated monthly cash amounts to the Core Court System entities.
- Remaining funds in the Core Court System Clearing Trust Fund would be distributed
 to the General Revenue Fund and other agency trust funds as determined by the
 Legislature.

The chart below shows a cash flow diagram example for a monthly collection/distribution of the revenue based on this proposal:



Because the statutory construction of the revenue distribution is unchanged in this proposal, revenues remitted in excess of the monthly distribution to the Core Court System will flow to other trust funds (agency trust funds and general revenue funds) as currently outlined in statute. Any excess revenues that would have previously been directed to the State Courts Revenue Trust Fund or the Clerks of the Court Trust Fund would be remitted to the General Revenue Fund on a quarterly basis. This proposed revenue structure provides for a trade-off for the Core Court System of potential future revenue windfalls for the stability of a certain amount of monthly revenue distributions.

If revenue collections come in short so that the other agencies and the General Revenue Fund are unable to receive their full amount due, the following policy options could be considered by the Legislature to distribute remaining revenues:

- Option 1 Other agency trust funds would receive their revenue as outlined in statute, and the General Revenue Fund would absorb the shortage. If there are not enough revenues for all trust funds to receive what was due, the trust funds would receive a proportional amount and general revenue would not receive any revenue.
- **Option 2** Other agency trust funds and the General Revenue Fund would get a proportional distribution of the revenue available.
- Option 3 If there are not enough funds for all trust funds to receive what was due, other agency trust funds would receive their revenue based on priority order set in statute.

VI. Redirect Filing Fees and Service Charges in the Supreme Court and District Courts of Appeal and Mediator Certification and Licensure Fees to the SCRTF through the Department of Revenue

Unlike all other Article V revenue, these fees are currently not remitted by the Clerks to the Department of Revenue. To ensure that all Article V revenues coming to the state are accounted for consistently and included in the proposed revenue structure, the process for remittance of these revenues should be the same as for the others.

VII. Statutory Amendments Necessary to Implement Recommendations

- 1. Codify Core Court System funding structure in statutes.
- 2. Create Core Court System Clearing Trust Fund.
- 3. Redirect appellate court fees and service charges and mediator certification licensure fees.
- 4. Adopt statutory language that directs the Department of Revenue to deposit court related Article V revenues into the Core Court System Clearing Trust Fund.

APPENDICES

- A. Seven Principles for Stabilizing Court Funding
- **B.** Statement of Intent by Sundberg and Mills Regarding Amendment to Constitution
- **C. DOR Report Detailing Revenue Streams**
- **D.** Other State Filing Fees and Fines Comparison

APPENDIX A – SEVEN PRINCIPLES FOR STABILIZING COURT FUNDING



Seven Principles for Stabilizing Court Funding January 2009

INTRODUCTION:

For a number of reasons, the judicial branch is particularly vulnerable to economic instability. The State Courts System consumes a very small part of the state budget – only 0.7% of the total – even though it handles millions of cases every year. At the same time, most of the court system's budget – 87% – is devoted to salaries. And more than half of the salary dollars – 53% – must be used to pay the salaries of judges, those constitutional officers without whom the judicial branch could not exist. The remaining portion of salary dollars is used to fund essential support and professional operational functions that are critically important to administering an efficient and effective court system. Because the total number of judges is set by state law, it is a fixed allocation in the court system's budget. Consequently, budget reductions disproportionately erode the funding for staff support necessary for courts to perform their constitutional mandates.

Also, unlike other parts of government, the court system does not have the scale or range of activities and projects to absorb significant budget cuts because it has a very specific, circumscribed mission: judges, magistrates, and court support personnel are there for only one essential purpose – to ensure that society has a forum for the peaceful and orderly resolution of disputes in a timely manner. Without judges, magistrates, and court support staff, society would be deprived of fundamental constitutional due process for those whose rights could be taken away and there would be no safeguard to ensure adherence to the laws made and executed by the other two branches. Truly, there would be no mechanism to prevent the state from falling into lawlessness.

In order to maintain the timely administration of justice and to preserve the viability of the court system, new budgeting practices must be adopted to better stabilize the operations of the courts during times of economic crisis. Outlined below are seven principles for stabilizing court

funding. These principles are offered to address both the immediate crisis and solutions for long-term, sustainable funding stability for a truly unified state courts system.

PRINCIPLE ONE:

The elements of the State Courts System codified in section 29.001, Florida Statutes, should be adequately funded by the State to ensure the guarantee of court access by Florida's citizens.

The court system has developed a statement of need that defines what is reasonable and necessary to fund the elements of the court system and ensure adequate and equitable funding for all courts in every part of the state. Adequate and equitable funding has been compromised by the recent budget reductions. Funding should be restored through a combination of general revenue and trust funds.

For the purpose of analysis, resources that fund Florida's courts can be considered as going into one of four distinct categories:

- Adjudication resources that directly contribute to processing cases through the court system;
- Due process resources that directly protect the fundamental constitutional and legal rights of court litigants;
- Governance resources that perform critical oversight, direction, work processes, logistics, and operations management for the branch; and
- Infrastructure resources that provide for technology, access to legal resources, and safe and clean environments for staff and the public as they conduct court business.

But in the real world, it takes an interdependent combination of these four categories for Florida's court system to manage its workload.

Without sufficient funding in each of these four areas, Florida's state court system cannot operate efficiently and effectively. The common purpose linking all of these elements is the ability to process cases through the court system expeditiously without compromising quality and shortchanging the public good. Cases must have a presiding judicial officer with the ability to thoroughly research the law and provide a ruling. Litigants must have their rights protected throughout the court process. All stakeholders in the court process must be able to carry out case activities in secure facilities. Officers in the court system must have a management structure that ensures that payroll is processed, contracts are administered, and training is provided. Thus, without any one of these elements, the court process falters.

When funds are not there for staff who provide adjudication and administrative support, their tasks are left for judges to handle. The cost associated with using judges to cover this workload is significantly higher than the expense of the essential complement of non-judge resources. When their adjudication and administrative support is eliminated, judges are diverted away from

the most difficult adjudicative functions – and that means cases take longer and access to the court is diminished, thereby potentially placing the due process rights of litigants in jeopardy and compromising public safety.

PRINCIPLE TWO:

Court fees assessed and paid by Florida's citizens to access their court system should be dedicated to the court system, as already provided for by state law.

Section 28.37(1), Florida Statutes, states: "Pursuant to s. 14(b), Art. V of the State Constitution, selected salaries, costs, and expenses of the state courts system shall be funded from a portion of the revenues derived from statutory fines, fees, service charges, and costs collected by the clerks of court." In reality, only a small portion of filing fee revenue is dedicated to the courts to support mediation and judicial education programs. The rest of the revenues – from fees, fines, and costs that are not being held by the clerks to fund their offices – is going into Florida's general revenue fund to fund the general purposes of Florida government.

In Florida's system of government, user fees are commonly dedicated back to those functions of government being used by a citizen paying the fee. It is an easily understood, widely accepted, common sense concept. But the filing fees that court users are paying are not being allocated to the courts. As a consequence of the budget reductions that have occurred, citizens are beginning to experience unreasonable delays in having their cases addressed. A vivid example of this phenomenon is the mortgage foreclosure crisis. Filings have increased from FY 2005-06 to FY 2007-08 by 396%. Clearance rates have dropped to 41%. The fee revenue generated by those additional foreclosure filings could be used by the courts to expand their capacity to process cases more quickly. But that is not happening because the revenue is going to the clerks of court and to the State's general revenue fund. In short, people continue to pay filing fees for timely justice, but the justice they are receiving is being delayed.

PRINCIPLE THREE:

Unless adequate safeguards are in place, court-related revenue other than filing fee revenue (revenue derived from fines, service charges, and costs) should not be dedicated to court funding but used to support other justice system partners.

One of the reforms brought about by the 1972 amendment to Article V of Florida's Constitution was the elimination of the courts' reliance on fines for funding. A return to such cash register justice would be a step backward for Florida.

Filing fees are a more appropriate source of revenue for the courts because they are more directly related to court workload and activity. Such funding is also considered more of a reasonable user fee and is paid by those who are choosing to avail themselves of court services. Filing fees

are paid by litigants who can afford those costs. Those who cannot afford the costs still have access to court under protections provided by law.

Penalties and fines rely on judicial discretion to establish the severity of the monetary punishment. Isolating the discretion of a judge to impose reasonable punishment from the funding of the court prevents any pressure on judges to impose fines to fund the court budget.

PRINCIPLE FOUR:

All current court-related revenue being collected should be reevaluated to determine what portion of current filing fee revenue should be dedicated to court funding.

In addition to the filing fee revenue being directed into the State's general revenue fund, a substantial portion is being held by court clerks to pay for the court record keeping functions performed by the clerks. Pursuant to Article V, section 14(b), of the state constitution, the offices of the clerks of court are funded through filing fees, fines, service charges, and court costs. However, the clerks' budgets are not appropriated by the Legislature, but are instead overseen by a corporation created in section 28.35, Florida Statutes – The Florida Clerk of Court Operations Corporation – that reviews and certifies clerks' budgets as prescribed by law. All trial court clerks are members of the corporation whose functions are carried out by an executive council comprised of eight clerks of court elected by the member clerks of court. For those clerks who project the revenue within their county will be insufficient to fund their court-related activities, the statutory process established for the certification of the clerks' budgets provides for the shortfall to be funded from revenue "surpluses" from other counties. Further, the maximum budget amounts authorized for the clerks' court-related activities are a function of the total amount of revenue anticipated in a given fiscal year. (See s. 28.36, Fla. Stat.)

The Legislature should review the current distribution of filing fees to determine whether additional filing fee revenue currently distributed to the State's general revenue and to support clerks should be shifted to support court operations.

PRINCIPLE FIVE:

Additional or increased filing fees should be considered, but only after an adequate review of the distribution of the current filing fee revenue has been made.

Any additional fees should be assessed only if there is no chilling effect on Florida citizens' right of access to the court system, and only in an amount necessary to properly fund court operations so that access is assured.

The funding gap between what Florida courts need and what they get exists even though Florida currently charges an initial civil filing fee that ranks second highest in the nation. Those two facts together underscore the need to reassess the distribution of filing fee revenue.

If such additional fees are instituted, studies from other states indicate that the following sorts of fees are fairly common:

- An increased filing fee to reopen cases for dissolution and child support (non Title IV-D). These modifications often take as much or more judicial time and court resources than the initial filing. Requests for waivers of such fees based on the parties' ability to pay should be allowed.
- A filing fee for all repeat violence cases. Very few of the cases currently being filed are legitimate claims of repeat violence. Litigants are filing many different types of complaints under the repeat violence category to avoid a filing fee. Fifty-six percent (56%) of the current cases are dismissed either prior to or after the hearing. Imposition of this fee would increase docket efficiency by reducing the number of cases inappropriately filed, allowing judges more time to hear legitimate issues of domestic, dating, and sexual violence.
- A new filing fee for selected motions that involve significant judicial workload in the civil and probate divisions of court. This new fee would help offset costs but also might help discourage the filing of unproductive motions; for example, unwarranted discovery motions. Judges would be able to award costs to the prevailing party so as not to discourage meritorious motions. A majority of the other states already impose some form of fees on selected motions.
- A sliding scale fee for probate and guardianship cases based on case value. Probate and guardianship cases involving substantial amounts of property require a significant amount of court resources which could be partially offset by a sliding scale fee.
- New fees in the appellate courts for pre-opinion and post-opinion motions, a new fee for amicus curiae briefs, a fee increase for cross appeal/joinder/intervenor filings, and a new service charge for file review. These fees and service charges would help offset the cost of court resources required to address these filings and services.
- A reschedule fee in civil cases when hearings are cancelled without reasonable notice. If adequate notice is not given, judges' staff do not have time to arrange for other cases to be scheduled during that vacated block of time. The new fee would also discourage the practice of cancelling without adequate notice.

PRINCIPLE SIX:

Some components of the State Courts System are more appropriately funded from the general fund and should remain so.

The balance between what the state must pay as a general obligation of government and what users should pay in order to access their court system should be carefully considered as part of the stabilization of court funding and, once properly determined, the balance needs to be carefully guarded so Florida citizens are always assured of their constitutional right of access to the courts without sale, denial, or delay.

In particular, the cost for judges should remain as a general obligation of Florida government. The process for determining the number of judges Florida needs is based in Article V, Section 9, of the Florida Constitution. The constitution requires the Supreme Court to certify the need to the Legislature, which has the ultimate power to decide how many judgeships to establish. Given that prerogative of the Legislature, it would be inappropriate to tie that process to the revenue in a trust fund.

The operating and staff resources needed to keep the courts functioning can be paid from trust funds and, once a baseline is set, should only need adjusting based on workload growth, which would be accompanied by growth in filing fee revenue.

PRINCIPLE SEVEN:

State Court Trust Funds are the appropriate depositories for court filing fee revenue.

The State Courts System Operating Trust Fund is established in section 25.3844, Florida Statutes, "...for use as a depository of fees and related revenue for the purpose of supporting the program operations of the judicial branch and for such other purposes as may be appropriate...."

The Legislature could also establish a new trust fund to be used as a depository solely for filing fee revenue.

In addition to this short paper, more detailed background information is available at www.flcourts.org on the following topics:

- A Brief Description and History of the State Courts and Their Constitutional Mandates
 - Detailed Descriptions and Funding Methodologies for the Essential Adjudicative Elements, Due Process Elements, Governance Elements, and Infrastructure Elements that Comprise the State Courts System

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APPENDIX B – STATEMENT OF INTENT BY SUNDBERG AND MILLS REGARDING AMENDMENT TO CONSTITUTION

Statement of Intent by Sundberg and Mills Regarding Amendment to Article V, Section 14

Note: Commissioner Alan Sundberg sponsored the amendment and Commissioner Jon Mills chaired the 1998 Constitution Revision Commission Article V Subcommittee.

- A. <u>Section 14(a)</u>. Section 14(a) requires the state to fund the state courts system, state attorneys' offices, public defenders' offices and court-appointed counsel, except as provided in subsection (c). It is the intent of the proposers that the state be primarily responsible for funding the state courts system, state attorneys' offices and public defenders' offices, and wholly responsible for funding court-appointed counsel and related costs necessary to ensure the protection of due process rights. Subsection (a) requires the state to:
 - (1) Provide all funding for the state courts system, except as provided in subsection (c). As used in section 14, it is the intent of the proposers that the term "state courts system" be construed to mean the supreme court, district courts of appeal, circuit courts, county courts as well as any additional courts hereafter constitutionally created, and all divisions thereof. The state's obligation includes, but is not limited to, funding for all core functions and requirements of the state courts system and all other court-related functions and requirements which are statewide in nature. It is further the intent of the proposers that the state fund all salaries, costs and expenses of the state courts system necessary to ensure the rights of people to have access to a functioning and efficient judicial system. The state's funding obligation pursuant to subsection (a) includes, but is not limited to funding for justices, judges, judicial assistants, law clerks, court administrators, and their respective staffs and related costs including, but not limited to, office expenses and equipment, telephone services, operating costs, legal research, information technology resources except as provided in subsection (c), transportation and travel. The state shall continue to provide all funding for construction or lease, utilities, maintenance and security of facilities for the supreme court and district courts of appeals;
 - (2) Provide all funding for salaries, expenses and costs of the state attorneys' offices, public defenders' offices, except as provided in subsection (c), and courtappointed counsel including, but not limited to, office expenses and equipment, telephone services, operating costs, legal research, information technology resources except as provided in subsection (c), transportation and travel. As used in section 14, court-appointed counsel means counsel appointed in criminal and civil proceedings;
 - (3) Provide all necessary funding for court reporting/recording and transcripts, deposition costs, experts and other witnesses, consultants, interpreters,

investigative services, mental health, scientific medical or other necessary testing services and evaluations as required by the state attorneys, public defenders and indigent litigants, and all funding necessary to provide a trial guaranteed by either the United States Constitution or the Constitution of the State of Florida; and

(4) Provide any other funding that may be required by the United States Constitution or the Constitution of the State of Florida for the administration of justice.

It is further the intent of the proposers that the legislature ensure that the state courts system as well as appropriations for costs that must be incurred to ensure the rights of people under the United States Constitution or the Constitution of the State of Florida are protected from the across-the-board reductions which have been the traditional response to revenue shortfalls. The proposers also recognize that costs necessary to ensure due process rights including, but not limited to, court-appointed counsel, expert witness fees, court reporting services, and court interpreters can vary unpredictably from year to year. Given this reality, it is the intent of the proposers that the legislature adopt a procedure to provide adequate supplemental funding for the state courts system, state attorneys and public defenders in the event that appropriations in a given year, notwithstanding diligent efforts to achieve efficiencies, are insufficient.

B. Section 14(b). Section 14(b) provides that all funding for the offices of the clerks of the circuit and county courts performing court-related functions shall, except as otherwise provided in subsections (b) and (c), be provided by adequate and appropriate filing fees for judicial proceedings and service charges and costs for performing court-related functions (hereinafter "filing fees, service charges and costs") which are collected and retained by the offices of the clerks of the circuit and county courts. Where the requirements of either the United States Constitution or the Constitution of the State of Florida preclude the imposition of filing fees, service charges and costs sufficient to fund the court-related functions of the offices of the clerks of the circuit and county courts, subsection (b) requires the state to provide adequate and appropriate supplemental funding from state revenues appropriated by general law.

It is the intent of the proposers that the legislature, when developing the schedule of filing fees, service charges and costs, adopt: (1) a procedure to fund the offices of the clerks of the circuit and county courts when filing fees, service charges and costs are insufficient to cover the court-related salaries, costs and expenses of the offices of the clerks of the circuit and county courts in a given fiscal year; and (2) a procedure for the disposition of filing fees, service charges and costs retained by the offices of the clerks of the circuit and county courts which, at the end of any fiscal year, exceed the court-related salaries, costs and expenses of the offices of the clerks of the circuit and county courts during the preceding fiscal year.

It is further the intent of the proposers that the legislature, when developing the schedule of reasonable and adequate filing fees, service charges and costs, review the court-related operations of the offices of the clerks of the circuit and county courts and make an independent determination as to what should be the reasonable cost to perform the court-related operations of

the clerks' offices. The drafters of subsection (b) recognize that there currently exists significant disparities among what the various clerks' offices spend to perform the same functions. The determination by the legislature as to the appropriate level of spending should not entail an acceptance of the current level of spending by the clerks' offices throughout the state to perform court-related functions. Rather, it is the intent of this proposal that the clerks be held accountable and responsible to a costs standard which is independently established by the legislature.

Subsection (b) also provides that selected salaries, costs and expenses of the state courts system may be funded from appropriate filing fees for judicial proceedings and service charges and costs. In this regard it is intended that the legislature provide certain types of funding for the state courts system from appropriate filing fees, service charges and costs. Some examples of current revenue streams to the state courts of this nature include civil fees that go into the Court Education Trust Fund and the Mediation and Arbitration Trust Fund or local option fees used for purposes not inconsistent with other provisions of the proposed amendment.

- C. <u>Section 14(c)</u>. Section 14(c) provides that no county or municipality shall, except as provided in subsection (c), be obligated to provide any funding for the state courts system, state attorneys' offices, public defenders' offices, court-appointed counsel or the offices of the clerks of the circuit and county courts performing court-related functions. Pursuant to subsection (c), counties are required to fund the following costs:
 - (1) <u>Communication services</u>. Subsection (c) requires counties to fund the costs of communications services. It is the intent of the proposers that communications services be limited to reasonable and necessary data communications-related cabling, hardware and software, and telephone system equipment and infrastructure not inconsistent with that utilized by each county within a given judicial circuit;
 - (2) <u>Existing radio systems</u>. The counties' obligation to pay for radio systems is limited to those multi-agency radio systems in existence and funded by the counties on the date of adoption of this amendment;
 - (3) Existing multi-agency criminal justice information system. With the exception of existing multi-agency criminal justice information systems in existence or being implemented on the date of adoption of this amendment and currently funded by counties, counties are not obligated to fund information systems. As used herein, a multi-agency criminal justice information system means network cabling, hardware and software infrastructure required for efficient and effective support and integration of information system, and the applications within which this information resides, serving elements of the criminal justice system at the local level in each county or judicial circuit;
 - (4) Construction or lease, maintenance, utilities and security of facilities. Subsection (c) requires counties to fund the cost of adequate and necessary construction or

lease, maintenance, utilities and security of facilities for the trial courts, public defenders' offices, state attorneys' offices, and offices of the clerks of the circuit and county courts. As used in subsection (c), it is the intent of the proposers that:

- (a) "utilities" be limited to fuel, water and electricity;
- (b) "maintenance" be interpreted to mean preventative and corrective facilities renovation, repair and upkeep, custodial services and waste collection services. Service levels shall not be less than those provided by each county for its own services and programs;
- (c) "construction" shall include land acquisition, planning and design costs; construction costs for new facilities, the renovation or refurbishment of existing facilities, cabling or wiring for communications and technology, and fixtures and furnishings which are appropriate and customary for courtrooms, hearing rooms, jury facilities and other public areas in courthouses; and
- (d) "security" shall mean all personnel, equipment and other costs reasonably necessary to secure the public and court-related personnel in leased and county-owned facilities for the trial courts, state attorneys, public defenders, and clerks of the circuit and county courts performing court-related functions; and
- (5) Local Requirements. Subsection (c) also requires counties to pay for the reasonable and necessary salaries, costs and expenses of the state courts system to meet local requirements. A local requirement exists where there are special circumstances in a given circuit or county which have resulted in or necessitate implementation of specialized programs or the commitment of resources which would not generally be required in other circuits such as where a county adopts a local program, enacts a local ordinance or pursues extraordinary activities which have a substantial financial or operational impact upon a given circuit. Examples may include, but are not limited to, specialized support personnel, staffing and resources for video arraignments, pretrial release programs or misdemeanant probation. Core functions and requirements of the state courts system and other court-related functions and requirements which are statewide in nature cannot be local requirements. Further, it is the intent of the proposers that any function or requirement of the state courts system which is mandated by general law of statewide application cannot be a local requirement.

The proposers recognize that over the years the counties have borne an increasingly large proportion of the costs of the state courts system as well as other costs such as court-appointed counsel, witness fees and court reporting services because of, among other reasons, shortfalls in revenues at the state level. It is the intent of the proposers that local needs which are caused by reduced or inadequate allocations by the state for the state courts system, either as a result of

a decrease in the dollars allocated, an insufficient increase in the dollars allocated or a percentage reduction relative to other statewide allocations, do not create local requirements.

APPENDIX C – DOR REPORT DETAILING REVENUE STREAMS

FY 2010-11 Article V Court-Related and Non-Court Related Revenue Collected by the Clerks and Remitted to DOR (By Distribution Line)

Cite	Detail	Trust Fund FY 2010-11	Amount	Purpose	Currently 1. Core Court 2. Not Core Court 3. Not Court Related Revenue	Туре
318.18(11)(d)	\$3 additional court cost for non- criminal traffic infractions (distributed pursuant to s. 938.01)	ADDITIONAL COURT COST CLEARING TF	\$110,191	DCF - Family Services Domestic Violence Trust Fund for the domestic violence program.	Not Core Court	Court Cost
318.18(11)(d)	\$3 additional court cost for non- criminal traffic infractions (distributed pursuant to s. 938.01)	ADDITIONAL COURT COST CLEARING TF	\$408,357	FDLE - Law Enforcement Operating Trust Fund for the Criminal Justice Grant Program.	Not Core Court	Court Cost
318.18(11)(d)	\$3 additional court cost for non- criminal traffic infractions (distributed pursuant to s. 938.01)	ADDITIONAL COURT COST CLEARING TF	\$5,963,310	FDLE - Crimial Justice Standards Training Trust Fund.	Not Core Court	Court Cost
318.21(2)(c)	5.1% of remainder of civil penalties received pursuant to Ch. 318	ADDITIONAL COURT COST CLEARING TF	\$4,724,794	FDLE - Criminal justice purposes -Crimial Justice Standards and Training TF.	Not Core Court	Fine
318.21(2)(c)	5.1% of remainder of civil penalties received pursuant to Ch. 318	ADDITIONAL COURT COST CLEARING TF	\$323,546	FDLE - Criminal justice purposes - Operating TF Criminal Justice Grant Program.	Not Core Court	Fine
318.21(2)(c)	5.1% of remainder of civil penalties received pursuant to Ch. 318	ADDITIONAL COURT COST CLEARING TF	\$87,306	DCF - Criminal justice purposes - DV TF for DV programs.	Not Core Court	Fine
327.73(11)(b)	\$3 additional court cost for non- criminal boating infractions (distributed pursuant to s. 938.01)	ADDITIONAL COURT COST CLEARING TF	\$3,008	FDLE - Operating Trust Fund for the Criminal Justice Grant Program	Not Core Court	Court Cost
327.73(11)(b)	\$3 additional court cost for non- criminal boating infractions (distributed pursuant to s. 938.01)	ADDITIONAL COURT COST CLEARING TF	\$43,919	FDLE - Ninety-two percent goes to the Criminal Justice Standards and Training Trust Fund	Not Core Court	Court Cost

Cite	Detail	Trust Fund FY 2010-11	Amount	Purpose	Currently 1. Core Court 2. Not Core Court 3. Not Court Related Revenue	Туре
327.73(11)(b)	\$3 additional court cost for non- criminal boating infractions (distributed pursuant to s. 938.01)	ADDITIONAL COURT COST CLEARING TF	\$811	DCF - One and seven-tenths percent goes to the Domestic Violence Trust Fund	Not Core Court	Court Cost
938.01(1)(a)	\$3 additional court cost assessed against persons convicted for violation of state penal or criminal statute, or a municipal or county ordinance; additional \$3	ADDITIONAL COURT COST CLEARING TF	\$1,563,622	FDLE - Enforcement Criminal Justice Standards and Training TF for FDLE for training	Not Core Court	Court Cost
938.01(1)(a)	\$3 additional court cost assessed against persons convicted for violation of state penal or criminal statute, or a municipal or county ordinance; additional \$3	ADDITIONAL COURT COST CLEARING TF	\$107,074	FDLE - Operating TF for the Criminal Justice Grant Program.	Not Core Court	Court Cost
938.01(1)(a)	\$3 additional court cost assessed against persons convicted for violation of state penal or criminal statute, or a municipal or county ordinance; additional \$3	ADDITIONAL COURT COST CLEARING TF	\$28,893	DCF - Domestice Violence TF. Funds shelters, hotline, information, training, counseling, and community education.	Not Core Court	Court Cost
938.27(7)	Investigative costs recovered - Department of Agriculture & Consumer Services	AGRICULTURAL LAW ENFORCEMENT TR	\$2,551	DACS - Investigative costs that are recovered shall be returned to the appropriate investigative agency that incurred the expense.	Not Court Related Revenue	Other
938.27(7)	Investigative costs recovered - Department of Business & Professional Regulation	ALCOHOLIC BEVERAGE AND TOBACCO REFUNDS	\$1,152	DBPR - Investigative costs that are recovered shall be returned to the appropriate investigative agency that incurred the expense.	Not Court Related Revenue	Other
318.18(7)	\$25 Fine plus unpaid tolls due (Turnpike/Sunpass Service Center)	AUDIT & WARRANT CLEARING TF	\$469,133	DOT - To credit the Tumpike Enterprise	Not Court Related Revenue	Fine

Cite	Detail	Trust Fund FY 2010-11	Amount	Purpose	Currently 1. Core Court 2. Not Core Court 3. Not Court Related Revenue	Туре
318.21(2)(e)	2% of remainder of civil penalties received pursuant to Ch. 318	AUDIT & WARRANT CLEARING TF	\$1,806,688	SBA - Florida Endowment Foundation for Vocational Rehabilitation. (Principle managed by SBA and proceeds distributed by the foundation.)	Not Core Court	Fine
318.21(5)	60% of additional fine under s. 318.21(3)(d) for violation of s. 316.1303	AUDIT & WARRANT CLEARING TF	\$28,275	SBA - For deposit in the endowment fund for the Florida Endowment Foundation for Vocational Rehabilitation. (SBA Manages the principle, and the foundation distributes the interest earned.)	Not Core Court	Fine
938.27(7)	Investigative costs recovered - Department of Revenue	AUDIT & WARRANT CLEARING TF	\$8,003	DOR - Investigative costs that are recovered shall be returned to the appropriate investigative agency.	Not Court Related Revenue	Other
316.0083(1)(b)3. b.	\$3 of the \$158 for violation of s. 316.074(1) or s. 316.075(1)(c)1.	BRAIN & SPINAL CORD INJURY PROGRAM TF	\$85,496	DOH - For deposit into the Brain and Spinal Cord Injury Trust Fund. Proceeds of the infractions in the Brain and Spinal Cord Injury Trust Fund shall be distributed quarterly to the Miami Project to Cure Paralysis and shall be used for brain and spinal cord research.	Not Core Court	Fine
316.0083(1)(b)3. b.	\$3 of the \$158 for violation of s. 316.074(1) or s. 316.075(1)(c)1.	BRAIN & SPINAL CORD INJURY PROGRAM TF	\$728,321	DOH - For deposit into the Brain and Spinal Cord Injury Trust Fund. Proceeds of the infractions in the Brain and Spinal Cord Injury Trust Fund shall be distributed quarterly to the Miami Project to Cure Paralysis and shall be used for brain and spinal cord research.	Not Core Court	Fine

Cite	Detail	Trust Fund FY 2010-11	Amount	Purpose	Currently 1. Core Court 2. Not Core Court 3. Not Court Related Revenue	Туре
318.18(15)(a)1.	Remaining \$ 3 of \$158 civil penalty for violation of ss. 316.075(1)(c)1 or 316.074(1)	BRAIN & SPINAL CORD INJURY PROGRAM TF	\$112,355	DOH - for deposit into the Brain and Spinal Cord Injury Trust Fund. Proceeds of the infractions in the Brain and Spinal Cord Injury Trust Fund shall be distributed quarterly to the Miami Project to Cure Paralysis and shall be used for brain and spinal cord research.	Not Core Court	Fine
318.21(2)(d)	8.2% of remainder of civil penalties received pursuant to Ch. 318	BRAIN & SPINAL CORD INJURY PROGRAM TF	\$3,053,436	DOH - For deposit into the Brain and Spinal Cord Injury Trust Fund. Proceeds of the infractions in the Brain and Spinal Cord Injury Trust Fund shall be distributed quarterly to the Miami Project to Cure Paralysis and shall be used for brain and spinal cord research.	Not Core Court	Fine
938.07	\$60 of additional \$135 court cost for each violation - driving or boating under the influence	BRAIN & SPINAL CORD INJURY PROGRAM TF	\$588,391	DOH - For deposit into the Brain and Spinal Cord Injury Trust Fund. Proceeds of the infractions in the Brain and Spinal Cord Injury Trust Fund shall be distributed quarterly to the Miami Project to Cure Paralysis and shall be used for brain and spinal cord research.	Not Core Court	Court Cost
318.21(2)(d)	8.2% of remainder of civil penalties received pursuant to Ch. 319	BRAIN & SPINAL CORD INJURY REHAB TF	\$4,445,742	DOH - for deposit into the Brain and Spinal Cord Injury Trust Fund. Proceeds of the infractions in the Brain and Spinal Cord Injury Trust Fund shall be distributed quarterly to the Miami Project to Cure Paralysis and shall be used for brain and spinal cord research.	Not Core Court	Fine

Cite	Detail	Trust Fund FY 2010-11	Amount	Purpose	Currently 1. Core Court 2. Not Core Court 3. Not Court Related Revenue	Туре
938.07	\$60 of additional \$135 court cost for each violation - driving or boating under the influence	BRAIN & SPINAL CORD INJURY REHAB TF	\$893,839	DOH - for deposit into the Brain and Spinal Cord Injury Trust Fund. Proceeds of the infractions in the Brain and Spinal Cord Injury Trust Fund shall be distributed quarterly to the Miami Project to Cure Paralysis and shall be used for brain and spinal cord research.	Not Core Court	Court Cost
327.35(9)	\$57 (\$60 less 5%) fee for conviction of s. 327.35(1) - BUI	BRAIN AND SPINAL CORD INJURY PROGRAM TF	\$7,180	DOH - for deposit into the Brain and Spinal Cord Injury Trust Fund. Proceeds of the infractions in the Brain and Spinal Cord Injury Trust Fund shall be distributed quarterly to the Miami Project to Cure Paralysis and shall be used for brain and spinal cord research.	Not Core Court	Fine
327.35(9)	\$57 (\$60 less 5%) fee for conviction of s. 327.35(1) - BUI	BRAIN AND SPINAL CORD INJURY REHAB TF	\$8,334	DOH - for deposit into the Brain and Spinal Cord Injury Trust Fund. Proceeds of the infractions in the Brain and Spinal Cord Injury Trust Fund shall be distributed quarterly to the Miami Project to Cure Paralysis and shall be used for brain and spinal cord research.	Not Core Court	Fine
318.14(10)(b)	\$1 of court costs per violation; operating a motor vehicle in violation of s. 316.646 (Child Welfare Training Trust Fund)	CHILD WELFARE TRAINING TF	\$514,092	DCF - Purpose of funding a comprehensive system of child welfare training. The funds are used to train persons who provide child wellfare services.	Not Core Court	Court Cost
318.21(1)	\$1 of civil penalty per violation; operating a motor vehicle in violation of s. 316.646 (Juvenile Justice Training Trust Fund)	CHILD WELFARE TRAINING TF	\$1,575,761	DCF - Purpose of funding a comprehensive system of child welfare training. The funds are used to train persons who provide child wellfare services.	Not Core Court	Fine

Cite	Detail	Trust Fund FY 2010-11	Amount	Purpose	Currently 1. Core Court 2. Not Core Court 3. Not Court Related Revenue	Туре
28.101(1)(a)	\$5 additional charge for petitions for dissolution of marriage	CHILD WELFARE TRAINING TF	\$398,555	DCF - Purpose of funding a comprehensive system of child welfare training. The funds are used to train persons who provide child wellfare services.	Not Core Court	Fee
28.241(1)(a)1.a.	One-third (1/3) of filing fees in excess of \$100 for circuit civil action	CLERK OF COURT CLEARING TF	\$880	CCOC - To fund the Clerks of Court Operations Corporation.	Core Court	Fee
28.241(1)(a)1.a.	\$3.50 of first \$265 in filing fees for circuit civil action	CLERK OF COURT CLEARING TF	\$586,724	CCOC - To fund the Clerks of Court Operations Corporation.	Core Court	Fee
28.241(1)(a)1.b.	\$3.50 of first \$165 in filing fees for circuit civil action	CLERK OF COURT CLEARING TF	\$273,535	CCOC - To fund the Clerks of Court Operations Corporation.	Core Court	Fee
28.241(1)(a)1.c. & e.	\$0.50 of additional \$4 filing fee for circuit civil action	CLERK OF COURT CLEARING TF	\$196,045	CCOC - To fund the Clerks of Court Operations Corporation.	Core Court	Fee
28.241(1)(a)2.d.	\$3.50 in filing fees for circuit civil action relating to real property or mortgage foreclosure	CLERK OF COURT CLEARING TF	\$648,812	CCOC - To fund the Clerks of Court Operations Corporation.	Core Court	Fee
34.041(1)(b)	\$0.50 of additional \$4 filing fee for county civil action	CLERK OF COURT CLEARING TF	\$226,989	CCOC - To fund the Clerks of Court Operations Corporation.	Core Court	Fee
142.01(2)	All revenues received in fine and forfeiture fund - Fines	CLERK OF COURT CLEARING TF	\$92,023,115	CCOC - To fund the Clerks of Court Operations Corporation.	Core Court	Fine
142.01(2)	All revenues received in fine and forfeiture fund - Forfeitures	CLERK OF COURT CLEARING TF	\$11,274,838	CCOC - To fund the Clerks of Court Operations Corporation.	Core Court	Forfeiture
142.01(2)	All revenues received in fine and forfeiture fund - Filing fees	CLERK OF COURT CLEARING TF	\$150,164,606	CCOC - To fund the Clerks of Court Operations Corporation.	Core Court	Fee
142.01(2)	All revenues received in fine and forfeiture fund - Service Charge	CLERK OF COURT CLEARING TF	\$80,148,318	CCOC - To fund the Clerks of Court Operations Corporation.	Core Court	Service Charge

Cite	Detail	Trust Fund FY 2010-11	Amount	Purpose	Currently 1. Core Court 2. Not Core Court 3. Not Court Related Revenue	Туре
142.01(2)	All revenues received in fine and forfeiture fund - Interest	CLERK OF COURT CLEARING TF	\$1,122,554	CCOC - To fund the Clerks of Court Operations Corporation.	Core Court	Interest
142.01(2)	All revenues received in fine and forfeiture fund - Court Cost	CLERK OF COURT CLEARING TF	\$95,810,073	CCOC - To fund the Clerks of Court Operations Corporation.	Core Court	Court Cost
28.2401(3)	\$3.50 of additional \$4 service charge in probate matters	COURT EDUCATION TF	\$182,063	SCS - The trust fund money shall be used to provide education and training for judges and other court personnel as defined and determined by the Florida Court Educational Council.	Core Court	Fee
28.241(1)(a)1.c. & e.	\$3.50 of additional \$4 filing fee for circuit civil action	COURT EDUCATION TF	\$1,366,043	SCS - The trust fund money shall be used to provide education and training for judges and other court personnel as defined and determined by the Florida Court Educational Council.	Core Court	Fee
34.041(1)(b)	\$3.50 of additional \$4 filing fee for county civil claims	COURT EDUCATION TF	\$1,508,477	SCS - The trust fund money shall be used to provide education and training for judges and other court personnel as defined and determined by the Florida Court Educational Council.	Core Court	Fee
28.241(1)(a)1.	\$15 of the filing fees for circuit civil action	COURT MEDIATION & ARBITRATION TF	\$3,798,409	State Court Revenue Trust Fund is created within the State Court System. Money credited to the trust fund shall be used for the purpose of funding the activities of the State Court System.	Core Court	Fee
28.241(1)(a)2.d.	\$15 in filing fees for circuit civil action relating to real property or mortgage foreclosure	COURT MEDIATION & ARBITRATION TF	\$2,190,405	State Court Revenue Trust Fund is created within the State Court System. Money credited to the trust fund shall be used for the purpose of funding the activities of the State Court System.	Core Court	Fee

Cite	Detail	Trust Fund FY 2010-11	Amount	Purpose	Currently 1. Core Court 2. Not Core Court 3. Not Court Related Revenue	Туре
34.041(1)(b)	First \$10 of the filing fees for county civil claims under subparagraph 34.041(1)(a)7	COURT MEDIATION & ARBITRATION TF	\$1,292,804	State Court Revenue Trust Fund is created within the State Court System. Money credited to the trust fund shall be used for the purpose of funding the activities of the State Court System.	Core Court	Fee
34.041(1)(b)	\$15 of the filing fees for county civil claims under subparagraph 34.041(1)(a)4	COURT MEDIATION & ARBITRATION TF	\$3,385,875	State Court Revenue Trust Fund is created within the State Court System. Money credited to the trust fund shall be used for the purpose of funding the activities of the State Court System.	Core Court	Fee
44.108(1)	\$1 filing fee on all circuit and county proceedings to fund mediation and arbitration services	COURT MEDIATION & ARBITRATION TF	\$951,275	State Court Revenue Trust Fund is created within the State Court System. Money credited to the trust fund shall be used for the purpose of funding the activities of the State Court System.	Core Court	Fee
44.108(2)	Fees collected for court-ordered mediation services provided by circuit court's mediation program	COURT MEDIATION & ARBITRATION TF	\$3,198,476	State Court Revenue Trust Fund is created within the State Court System. Money credited to the trust fund shall be used for the purpose of funding the activities of the State Court System.	Core Court	Fee
938.06	\$17 (\$20 less \$3) additional court cost for any criminal offense	CRIME STOPPERS TF	\$1,400,791	OAG - Funds Crime Stoppers and their crime fighting programs within the units of a local government of the state.	Not Core Court	Court Cost
938.06	\$17 (\$20 less \$3) additional surcharge/court cost for any criminal offense	CRIME STOPPERS TF	\$2,521,789	OAG - Funds Crime Stoppers and their crime fighting programs within the units of a local government of the state.	Not Core Court	Court Cost
938.03(4)	\$49 (\$50 less \$1) additional court cost assessed against any person pleading guilty or nolo contender to, or being convicted of or adjudicated delinquent for	CRIMES COMPENSATION TF	\$15,453,642	OAG - To compensate victims of crime.	Not Core Court	Court Cost

Cite	Detail	Trust Fund FY 2010-11	Amount	Purpose	Currently 1. Core Court 2. Not Core Court 3. Not Court Related Revenue	Туре
938.04	5% of additional imposed fine surcharge/court cost for any criminal offense	CRIMES COMPENSATION TF	\$2,352,596	OAG - To compensate victims of crime.	Not Core Court	Fine
316.126	\$30 fine for violation of Move Over Act	CRIMES COMPENSATION TF	\$464,757	OAG - To compensate victims of crime.	Not Core Court	Fine
775.0835(1)	Up to \$10,000 fine for guilty or nolo plea, or conviction of misdemeanor, felony resulting in death	CRIMES COMPENSATION TF	\$8,819	OAG - To compensate victims of crime.	Not Core Court	Fine
960.17(4)	Obligation of restitution when award constitutes debt owed to state; victim compensation	CRIMES COMPENSATION TF	\$96,782	OAG - To compensate victims of crime.	Not Court Related Revenue	Other
960.28	Restitution equal to compensation paid to medical provider for cost of victim's initial forensic physical exam	CRIMES COMPENSATION TF	\$1,271	OAG - To compensate victims of crime.	Not Court Related Revenue	Other
960.293	Payment for damages and losses for incarceration costs and other correctional costs (\$50 per day up to \$250,000)	CRIMES COMPENSATION TF	\$1,237,203	OAG - To compensate victims of crime.	Not Court Related Revenue	Other
938.27(7)	Investigative costs recovered - Department of Environmental Protection	DEP Operating TF	\$468	DEP - Investigative costs that are recovered shall be returned to the appropriate investigative agency that incurred the expense.	Not Court Related Revenue	Other
318.18(15)	Remaining \$65 of \$125 civil penalty for violation of ss. 316.075(1)(c)1 or 316.074(1)	DEPARTMENT OF HEALTH ADMINISTRATIVE TF	\$291,315	DOH - For the deposit into the Administrative Trust Fund of the Department of Health.	Not Core Court	Fine
318.18(15)(a)1.	Remaining \$65 of \$158 civil penalty for violation of ss. 316.075(1)(c)1 or 316.074(1)	DEPARTMENT OF HEALTH ADMINISTRATIVE TF	\$2,887,497	DOH - For the deposit into the Administrative Trust Fund of the Department of Health.	Not Core Court	Fine

Cite	Detail	Trust Fund FY 2010-11	Amount	Purpose	Currently 1. Core Court 2. Not Core Court 3. Not Court Related Revenue	Туре
28.2401(3)	\$0.50 of additional \$4 service charge in probate matters	DEPT OF FINANCIAL SERVICES ADMIN TF	\$41,350	DFS - To fund Clerk education.	Not Core Court	Fee
28.241(1)(a)1.a.	\$1.50 of first \$265 in filing fees for circuit civil action	DEPT OF FINANCIAL SERVICES ADMIN TF	\$246,007	DFS - To fund clerk budget reviews conducted by the DFS.	Not Core Court	Fee
28.241(1)(a)1.b.	\$1.50 of first \$165 in filing fees for circuit civil action	DEPT OF FINANCIAL SERVICES ADMIN TF	\$120,477	DFS - To fund clerk budget reviews conducted by the DFS.	Not Core Court	Fee
28.241(1)(a)2.d.	\$1.50 in filing fees for circuit civil action relating to real property or mortgage foreclosure	DEPT OF FINANCIAL SERVICES ADMIN TF	\$262,363	DFS - To fund clerk budget reviews conducted by the DFS.	Not Core Court	Fee
316.0083(1)(b)3. b.	\$10 of the \$158 for violation of s. 316.074(1) or s. 316.075(1)(c)1.	DEPT OF HEALTH ADMIN	\$308,159	DOH - For the deposit into the Administrative Trust Fund of the Department of Health.	Not Core Court	Fine
316.0083(1)(b)3. b.	\$10 of the \$158 for violation of s. 316.074(1) or s. 316.075(1)(c)1.	DEPT OF HEALTH ADMIN	\$2,379,860	DOH - For the deposit into the Administrative Trust Fund of the Department of Health.	Not Core Court	Fine
318.14(5)	\$500 & \$1,000 mandatory civil penalties imposed upon persons required to appear before a designated official pursuant to ss. 318.19(1) or (2)	DEPT OF HEALTH ADMIN TF	\$16,282	DOH - For the deposit into the Administrative Trust Fund of the Department of Health.	Not Core Court	Fine
318.18(20)	\$65 penalty for violation of ss. 316.191 or s. 316.192	DEPT OF HEALTH ADMIN	\$35,095	DOH - For the deposit into the Administrative Trust Fund of the Department of Health.	Not Core Court	Fine
318.18(3)(h)	Civil penalty imposed per 318.18(3)(h)	DEPT OF HEALTH ADMIN	\$47	DOH - For the deposit into the Administrative Trust Fund of the Department of Health.	Not Core Court	Fine
318.18(5)(c)	\$65 penalty for violation of ss. 316.172(1)(a) or (b)	DEPT OF HEALTH ADMIN	\$15,086	DOH - For the deposit into the Administrative Trust Fund of the Department of Health.	Not Core Court	Fine

Cite	Detail	Trust Fund FY 2010-11	Amount	Purpose	Currently 1. Core Court 2. Not Core Court 3. Not Court Related Revenue	Туре
318.18(3)(e)	50% of \$50 civil penalty imposed upon persons cited for exceeding the speed limit in an enhanced penalty zone pursuant to 318.18(3)(e).	DEPT OF HEALTH ADMIN	339.47	DOH - For the deposit into the Administrative Trust Fund of the Department of Health.	Not Core Court	Fine
318.14(5)	\$500 & \$1,000 mandatory civil penalties imposed upon persons required to appear before a designated official pursuant to ss. 318.19(1) or (2)	DEPT OF HEALTH EMERGENCY MEDICAL SERVICE	\$206,103	DOH - Provides financial support to certified trauma centers to assure the availability and accessibility of trauma services throughout the state.	Not Core Court	Fine
318.18(20)	\$65 penalty for violation of ss. 316.191 or s. 316.192	DEPT OF HEALTH EMERGENCY MEDICAL SERVICE	\$412,628	DOH - Provides financial support to certified trauma centers to assure the availability and accessibility of trauma services throughout the state.	Not Core Court	Fine
318.18(3)(h)	Civil penalty imposed per 318.18(3)(h)	DEPT OF HEALTH EMERGENCY MEDICAL SERVICE	\$4,585	DOH - Provides financial support to certified trauma centers to assure the availability and accessibility of trauma services throughout the state.	Not Core Court	Fine
318.18(5)(c)	\$65 penalty for violation of ss. 316.172(1)(a) or (b)	DEPT OF HEALTH EMERGENCY MEDICAL SERVICE	\$134,697	DOH - Provides financial support to certified trauma centers to assure the availability and accessibility of trauma services throughout the state.	Not Core Court	Fine
938.27(7)	Investigative costs recovered - Department of Financial Services	DFS Operating TF	\$37,527	DFS - Investigative costs that are recovered shall be returned to the appropriate investigative agency that incurred the expense.	Not Court Related Revenue	Other

Cite	Detail	Trust Fund FY 2010-11	Amount	Purpose	Currently 1. Core Court 2. Not Core Court 3. Not Court Related Revenue	Туре
28.101(1)(b)	\$5 additional charge for petitions for dissolution of marriage	DISPLACED HOMEMAKER TF	\$401,532	AWI - Administration of the displaced homemaker program and to fund displaced homemaker service programs. The program contracts with nonprofits to provide necessary training, counseling, and services for displaced homemakers so that they may enjoy the independence and economic security vital to a productive life.	Not Core Court	Fee
28.101(1)(d)	\$7.50 of additional \$32.50 charge for petitions for dissolution of marriage	DISPLACED HOMEMAKER TF	\$575,886	AWI - Administration of the displaced homemaker program and to fund displaced homemaker service programs. The program contracts with nonprofits to provide necessary training, counseling, and services for displaced homemakers so that they may enjoy the independence and economic security vital to a productive life.	Not Core Court	Fee
741.01(3)	\$7.50 additional increased fee for marriage license	DISPLACED HOMEMAKER TF	\$944,214	AWI - Administration of the displaced homemaker program and to fund displaced homemaker service programs. The program contracts with nonprofits to provide necessary training, counseling, and services for displaced homemakers so that they may enjoy the independence and economic security vital to a productive life.	Not Core Court	Service Charge
28.101(1)(c)	\$55 additional charge for petitions for dissolution of marriage	DOMESTIC VIOLENCE TF	\$4,226,487	DCF - Such funds which are generated shall be directed to the Department of Children and Family Services for the specific purpose of funding domestic violence centers.	Not Core Court	Fee

Cite	Detail	Trust Fund FY 2010-11	Amount	Purpose	Currently 1. Core Court 2. Not Core Court 3. Not Court Related Revenue	Туре
741.01(2)	\$25 increased fee for marriage license	DOMESTIC VIOLENCE TF	\$3,500,725	DCF - Such funds which are generated shall be directed to the Department of Children and Family Services for the specific purpose of funding domestic violence centers.	Not Core Court	Service Charge
741.30(9)(a)	Assessment or fine collected to enforce compliance with domestic violence injunction	DOMESTIC VIOLENCE TF	\$16,052	DCF - Such funds which are generated shall be directed to the Department of Children and Family Services for the specific purpose of funding domestic violence centers.	Not Core Court	Fine
938.08	\$85 of additional \$201 surcharge for violation of certain sections of Chs. 784 and 794 to fund programs in domestic violence	DOMESTIC VIOLENCE TF	\$805,864	DCF - Such funds which are generated shall be directed to the Department of Children and Family Services for the specific purpose of funding domestic violence centers.	Not Core Court	Court Cost
403.1651(2)(a)	Moneys recovered by the state as a result of actions against any person for violation of Ch. 373 or Ch. 403; environmental control	ECOSYSTEM MGMT & RESTORATION TF	\$340	DEP -Funding the detailed planning for and implementation of programs for the management and restoration of ecosystems	Not Court Related Revenue	Fine
316.061 & 316.192	\$5 additional fine for leaving scene of accident, reckless driving	EMERGENCY MEDICAL SERVICES TF	\$60,679	DOH - Provides financial support to certified trauma centers to assure the availability and accessibility of trauma services throughout the state.	Not Core Court	Fine
318.21(2)(b)	7.2% of remainder of civil penalties received pursuant to Ch. 318	EMERGENCY MEDICAL SERVICES TF	\$6,470,554	DOH - Provides financial support to certified trauma centers to assure the availability and accessibility of trauma services throughout the state.	Not Core Court	Fine
938.07	\$25 of additional \$135 court cost for each violation - driving or boating under the influence	EMERGENCY MEDICAL SERVICES TF	\$712,227	DOH - Provides financial support to certified trauma centers to assure the availability and accessibility of trauma services throughout the state.	Not Core Court	Court Cost

Cite	Detail	Trust Fund FY 2010-11	Amount	Purpose	Currently 1. Core Court 2. Not Core Court 3. Not Court Related Revenue	Туре
318.21(6)	\$5 of civil penalty for each violation of s. 316.613 or s. 316.614	EPILEPSY SERVICES TF	\$1,710,573	DOH - For the care and assistance of persons with epilepsy and promote and assist in the continued development and expansion of programs for the case management, diagnosis, care, and treatment of such persons, including required pharmaceuticals, medical procedures, and techniques which will have a positive effect in the care and treatment of persons with epilepsy.	Not Core Court	Fine
938.07	\$50 of additional \$135 court cost for each violation - driving or boating under the influence	FDLE OPERATING TF	\$1,359,787	FDLE - For conducting criminal analysis in laboratories across the state.	Not Core Court	Court Cost
938.25	\$100 additional court cost for guilty or nolo contendere plea, or conviction for violation of s. 893.13 - controlled substances	FDLE OPERATING TF	\$706,809	FDLE - Investigative costs that are recovered shall be returned to the appropriate investigative agency that incurred the expense.	Not Core Court	Court Cost
938.27(7)	Investigative costs recovered - Department of Law Enforcement	FORFEITURE AND INVESTIGATIVE SUPPORT TF	\$44,800	FDLE - To fund the cost of investigations.	Not Court Related Revenue	Other
938.27(7)	Investigative costs recovered - Fish & Wildlife Conservation Commission	FWC Operating TF	\$22,210	FWC - Investigative costs that are recovered shall be returned to the appropriate investigative agency that incurred the expense.	Not Court Related Revenue	Other
27.52(7)(b)	75% of any amount recovered by state attorney for fraudulent indigency claims in criminal proceedings	GENERAL REVENUE	\$26,826	General State Budget	Not Core Court	Court Cost
28.101(1)(d)	\$25 of additional \$32.50 charge for petitions for dissolution of marriage	GENERAL REVENUE	\$1,932,224	General State Budget	Not Core Court	Fee

Cite	Detail	Trust Fund FY 2010-11	Amount	Purpose	Currently 1. Core Court 2. Not Core Court 3. Not Court Related Revenue	Туре
28.241(1)(a)1.	\$80 in filing fees for circuit civil action	GENERAL REVENUE	\$20,041,255	General State Budget	Not Core Court	Fee
28.241(1)(a)2.d.	\$80 in filing fees for circuit civil action relating to real property or mortgage foreclosure	GENERAL REVENUE	\$11,417,786	General State Budget	Not Core Court	Fee
28.241(1)(c)1.	\$295 or \$395 counterclaim filing fee for circuit civil action	GENERAL REVENUE	\$3,709,557	General State Budget	Not Core Court	Fee
28.241(1)(c)2.	\$295 counterclaim filing fee for circuit civil action	GENERAL REVENUE	\$1,435,923	General State Budget	Not Core Court	Fee
28.241(2)	First \$80 of \$280 (or \$80) appellate filing fee	GENERAL REVENUE	\$396,332	General State Budget	Not Core Court	Fee
28.241(6)	\$100 fee for attorneys appearing pro hac vice in circuit court	GENERAL REVENUE	\$163,129	General State Budget	Not Core Court	Fee
34.041(1)(b)	First \$80 of up to \$295 filing fee for county civil claims of more than \$2,500	GENERAL REVENUE	\$17,129,607	General State Budget	Not Core Court	Fee
34.041(1)(c)	\$295 counterclaim filing fee for county civil action	GENERAL REVENUE	\$497,066	General State Budget	Not Core Court	Fee
34.041(8)	\$100 fee for attorneys appearing pro hac vice in county court	GENERAL REVENUE	\$2,088	General State Budget	Not Core Court	Fee
57.082(6)	75% of any amount recovered by state attorney for fraudulent indigency claims in civil proceedings	GENERAL REVENUE	\$231,768	General State Budget	Not Core Court	Court Cost

Cite	Detail	Trust Fund FY 2010-11	Amount	Purpose	Currently 1. Core Court 2. Not Core Court 3. Not Court Related Revenue	Туре
316.0083(1)(b)3. b.	\$100 of the \$158 for violation of s. 316.074(1) or s. 316.075(1)(c)1.	GENERAL REVENUE	\$5,373	General State Budget	Not Core Court	Fine
316.0083(1)(b)3. b.	\$70 of the \$158 for violation of s. 316.074(1) or s. 316.075(1)(c)1.	GENERAL REVENUE	\$2,000,319	General State Budget	Not Core Court	Fine
316.0083(1)(b)3. b.	\$70 of the \$158 for violation of s. 316.074(1) or s. 316.075(1)(c)1.	GENERAL REVENUE	\$16,666,670	General State Budget	Not Core Court	Fine
318.18(15)(a)1.	Remaining \$30 of \$158 civil penalty for violation of ss. 316.075(1)(c)1 or 316.074(1)	GENERAL REVENUE	\$1,142,407	General State Budget	Not Core Court	Fine
318.21(2)(a)	20.6% of remainder of civil penalties received pursuant to Ch. 318	GENERAL REVENUE	\$18,227,043	General State Budget	Not Core Court	Fine
775.083(1)(g)	Fine imposed when adjudication is withheld	GENERAL REVENUE	\$4,936,478	General State Budget	Not Core Court	Fine
Ch. 2008-111, Laws of Florida	Additional Revenue pursuant to Chp. 2008-111 - DUI	GENERAL REVENUE	\$2,424,637	General State Budget	Not Core Court	Fine
Ch. 2008-111, Laws of Florida	Additional Revenue pursuant to Chp. 2008-111 - Summons	GENERAL REVENUE	\$16,303,590	General State Budget	Not Core Court	Service Charge
Ch. 2008-111, Laws of Florida	Additional Revenue pursuant to Chp. 2008-111 - Traffic Administration	GENERAL REVENUE	\$30,767,801	General State Budget	Not Core Court	Fine
Ch. 2008-111, Laws of Florida	Additional Revenue pursuant to Chp. 2008-111 - All other	GENERAL REVENUE	\$34,112,128	General State Budget	Not Core Court	Service Charge
25.241(5), 35.22(6), 28.241(2)	Filing Fees DCA and Supreme Court	GENERAL REVENUE	\$1,732,800	General State Budget	Not Core Court	Fee
25.241(5), 35.22(6), 28.241(2)	Service Charges DCA and Supreme Court	GENERAL REVENUE	\$295,312	General State Budget	Not Core Court	Service Charge

Cite	Detail	Trust Fund FY 2010-11	Amount	Purpose	Currently 1. Core Court 2. Not Core Court 3. Not Court Related Revenue	Туре
318.18(3)(e)	50% of \$50 civil penalty imposed upon persons cited for exceeding the speed limit in an enhanced penalty zone pursuant to 318.18(3)(e).	GENERAL REVENUE \$339 General State Budget Not Core Cou		Not Core Court	Fine	
318.18(8)(a)	\$6.50 of additional \$16 civil penalty for failure to comply with court requirements or pay specified penalties within 30 days	GENERAL REVENUE	\$7,731,931	General State Budget Not Core Court		Fine
741.01(4)	\$25 additional fee upon receipt of application for marriage license	GENERAL REVENUE	\$3,157,731	General State Budget	Not Core Court	Service Charge
318.21(4)	40% of additional fine under s. 318.18(3)(e) for violation of s. 316.1301	DOE GRANTS & DONTATIONS TF	\$2,591	DOE - For the deposit into the Grants and Donations Trust Fund of the Division of Blind Services.	Not Core Court	Fine
938.1	\$100 of additional \$151 court cost imposed for certain crimes	GRANTS & DONTATIONS TF	\$72,938	DCF - To fund children's advocacy centers.	Not Core Court	Court Cost
938.1	\$50 of additional \$151 court cost imposed for certain crimes	GRANTS & DONTATIONS TF	\$20,761	DCF - Funds Guardian ad Litem Program which consists of volunteers in 20 local programs, who act as advocates for children in specific legal situations.		Court Cost
938.23(2)	Additional assessment in amount up to the amount of fine authorized for drug or alcohol offense	GRANTS & DONTATIONS TF	\$9,878	DCF - Provides services to reduce the occurrence, severity, and disabling effects of substance abuse problems.	Not Core Court	Fine
318.15	\$22.50 of service charge for reinstatement of driver license (non- criminal)	HIGHWAY SAFETY OPERATING TF	\$3,416,247	DHSMV - Used to fund the general operations of the Department of Highway Safety and Motor Vehicles.	Not Court Related Revenue	Service Charge

Cite	Detail	Trust Fund FY 2010-11	Amount	Purpose	Currently 1. Core Court 2. Not Core Court 3. Not Court Related Revenue	Туре
318.18(8)(a)	\$9.50 of additional \$16 civil penalty for failure to comply with court requirements or pay specified penalties within 30 days	HIGHWAY SAFETY OPERATING TF	\$11,994,113	DHSMV - Used to fund the general operations of the Department of Highway Safety and Motor Vehicles.	Not Core Court	Fine
322.20(11)	Fees for driving record transcripts, copies and record location assistance	HIGHWAY SAFETY OPERATING TF	\$128,707	DHSMV - Used to fund the general operations of the Department of Highway Safety and Motor Vehicles.	Not Court Related Revenue	Service Charge
322.20(11)	Fees for driving record transcripts, copies and record location assistance (remit every 5 days)	HIGHWAY SAFETY OPERATING TF	\$620,664	DHSMV - Used to fund the general operations of the Department of Highway Safety and Motor Vehicles.	Not Court Related Revenue	Service Charge
322.29	\$22.50 service charge for reinstatement of driver license (criminal)	HIGHWAY SAFETY OPERATING TF	\$88,562	DHSMV - Used to fund the general operations of the Department of Highway Safety and Motor Vehicles.	Not Court Related Revenue	Service Charge
39.0134(2)	All attorney's fees and cost collected under s. 39.0134	INDIGENT CIVIL DEFENSE TF	\$60,132	JAC - Pays for part of costs incurred while defending a person who is eligible for court-appointed representation.	Not Court Related Revenue	Other
57.082(1)(d)	\$45 (\$50 less 10%) application fee	INDIGENT CIVIL DEFENSE TF	\$52,153	JAC - Pays for part of costs incurred while defending a person who is eligible for court-appointed representation.	Not Court Related Revenue	Other
27.52(1)	\$49.00 (\$50 less 2%) application fee for petition for indigency	INDIGENT CRIMINAL DEFENSE TF	\$7,819,247	JAC - Pays for part of costs incurred while defending a person who is eligible for court-appointed representation.	Not Court Related Revenue	Service Charge
27.562	All funds collected pursuant to s. 938.29 if not already paid pursuant to s. 27.52(1)(d)	INDIGENT CRIMINAL DEFENSE TF	\$6,968,290	JAC - Pays for part of costs incurred while defending a person who is eligible for court-appointed representation.	Not Court Related Revenue	Other

Cite	Detail	Trust Fund FY 2010-11	Amount	Purpose	Currently 1. Core Court 2. Not Core Court 3. Not Court Related Revenue	Туре
938.27(7)	Investigative costs recovered - Department of Environmental Protection	INLAND PROTECTION TF	\$2,927	DEP - Pays for remediation of incidents of Inland contamination related to the storage of petroleum and petroleum products in order to protect the public health, safety, and welfare and to minimize environmental damage.	Not Court Related Revenue	Other
27.52(7)(b)	25% of any amount recovered by state attorney for fraudulent indigency claims in criminal proceedings	JAC GRANTS AND DONATIONS TF	\$22,515	JAC - Pay for services rendered; including fees and charges paid by the State Attorney.	Not Core Court	Court Cost
318.14(10)(b)	\$1 of court costs per violation; operating a motor vehicle in violation of s. 316.646 (Juvenile Justice Training Trust Fund)	JUVENILE WELFARE TRAINING TF	\$425,670	DJJ - For the benefit and Welfare of Juveniles committed to or detained in facilities operated by the department or by private vendors contracting with the department.	Not Core Court	Court Cost
318.21(1)	\$1 of civil penalty per violation; operating a motor vehicle in violation of s. 316.646 (Juvenile Justice Training Trust Fund)	JUVENILE WELFARE TRAINING TF	\$1,612,943	DJJ - For the benefit and Welfare of Juveniles committed to or detained in facilities operated by the department or by private vendors contracting with the department.	Not Core Court	Fine
318.18(17)	\$3 surcharge assessed on all 318.17 criminal offenses and all ch. 316 noncriminal moving violations	Law Enforcement Radio System TF	\$5,144,711	DOH - To be used by the department to construct, maintain, or support the system.	Not Core Court	Fine
327.35215(5)(a)	\$500 for violation of 327.352 - failure to submit to blood/breath/urine test (BUI) - arrest made by any state law enforcement officer	MARINE RESOURCES CONSERVATION TF	\$9,298	FWC - Used to directly enhance the ability of law enforcement officers to perform law enforcement functions on state waters.	Not Core Court	Fine

Cite	Detail	Trust Fund FY 2010-11	Amount	Purpose	Currently 1. Core Court 2. Not Core Court 3. Not Court Related Revenue	Туре
327.73(8)	All fees & civil penalties assessed and collected, non- criminal infractions, vessels	MARINE RESOURCES CONSERVATION TF	\$591,348	FWC - Used to directly enhance the ability of law enforcement officers to perform law enforcement functions on state waters.	Not Core Court	Fine
379.2431	Penalties assessed - protection of marine animals	MARINE RESOURCES CONSERVATION TF	\$7,132	FWC - Used to directly enhance the ability of law enforcement officers to perform law enforcement functions on state waters.	Not Core Court	Fine
379.407(1)	Penalties for violation of Ch. 379	MARINE RESOURCES CONSERVATION TF	\$93,646	FWC - Used to directly enhance the ability of law enforcement officers to perform law enforcement functions on state waters.	Not Core Court	Fine
379.407(2)	Additional penalties for major violations saltwater fisheries	MARINE RESOURCES CONSERVATION TF	\$4,997	FWC - Used to directly enhance the ability of law enforcement officers to perform law enforcement functions on state waters.	Not Core Court	Fine
379.407(3)	Penalties assessed for use of illegal nets	MARINE RESOURCES CONSERVATION TF	\$916	FWC - Used to directly enhance the ability of law enforcement officers to perform law enforcement functions on state waters.	Not Core Court	Fine
318.21(7)	Fines assessed under s. 318.18(3) for unlawful speed	NONGAME WILDLIFE TF	\$2,183,277	FWC - For monitoring, research, management, and public awareness of all Wildlife species in order to guarantee that self- sustaining populations be conserved.	Not Core Court	Fine
379.2203(3)	All fines, penalties, bail forfeitures for violations regarding endangered or threatened species (379.3014, 379.409, 379.4115)	NONGAME WILDLIFE TF	\$8,241	FWC - For monitoring, research, management, and public awareness of all Wildlife species in order to guarantee that self- sustaining populations be conserved.	Not Core Court	Fine

Cite	Detail	Trust Fund FY 2010-11	Amount	Purpose	Currently 1. Core Court 2. Not Core Court 3. Not Court Related Revenue	Туре
382.023	57% of up to \$10.50 fee for filing a final judgment of dissolution of marriage - cost of records maintenance	PLANNING AND EVALUATION TF	\$461,613	DOH - To defray part of the cost of maintaining the dissolution-of-marriage records.	Not Core Court	Fee
741.02	\$4 additional fee upon receipt of application for marriage license; defrays part of cost of maintaining marriage records	PLANNING AND EVALUATION TF	1 \$658 105 Not Core Court 186		Service Charge	
569.11(6)	80% of civil penalties received for underage purchase or possession of tobacco products	PROJECTS, CONTRACTS & GRANTS TF	\$49,543	DOE - To provide for teacher training and for research and evaluation to reduce and prevent the use of tobacco products by children.	Not Core Court	Fine
318.18(19)(c)	\$1.67 of the \$10 fine for II noncriminal moving and nonmoving traffic violations under chapter 316, 320 & 322.	PUBLIC DEFENDERS REVENUE TRUST FUND	\$4,045,813	JAC - Funds activities of the Public Defender.	Not Core Court	Fine
938.085	\$150 of additional \$151 surcharge for violation of certain sections of Chs. 784 and 794 to fund rape crisis centers	RAPE CRISIS PROGRAM TF	\$1,450,412	DOH - To Fund rape crisis centers.	Not Core Court	Court Cost
938.27(7)	Investigative costs recovered - Department of Highway Safety & Motor Vehicles	RESTITUTION FOR INVESTIGATIVE COST	\$25,598	DHSMV - Investigative costs that are recovered shall be returned to the appropriate investigative agency that incurred the expense.	Not Court Related Revenue	Other
403.413(6)(a)	\$50 of \$100 civil penalty for dumping litter in violation of s. 403.413(4)	SOLID WASTE MANAGEMENT TF	\$77,301	DEP - Funds operations of the department, grant programs, and training programs.	Not Core Court	Fine

Cite	Detail	Trust Fund FY 2010-11	Amount	Purpose	Currently 1. Core Court 2. Not Core Court 3. Not Court Related Revenue	Туре
938.27(8)	Any costs collected by State Attorney (s. 938.27 - judgment for costs on conviction)	ST ATTY GRANTS & DONATIONS TF	\$1,438,830	JAC - Pays for actual expenses incurred in investigating and prosecuting criminal cases, including salaries of permanent employees.	Not Court Related Revenue	Other
318.18(19)(b)	\$3.33 of the \$10 fine for II noncriminal moving and nonmoving traffic violations under chapter 316, 320 & 322.	STATE ATTORNEYS REVENUE TRUST FUND			Not Core Court	Fine
938.27(8)	Any costs collected by State Attorney (s. 938.27 - judgment for costs on conviction)	omey (s. STATE ATTORNEYS		Not Court Related Revenue	Other	
28.2401(1)	\$115 of each filing fee collected under paragraph (1)(a), (1)(c) - (i), and (1)(k) in probate matters	STATE COURTS REVENUE TF	\$6,503,035	State Court Revenue Trust Fund is created within the State Court System. Money credited to the trust fund shall be used for the purpose of funding the activities of the State Court System.	Core Court	Fee
28.241(1)(a)1.a.	\$180 of first \$265 in filing fees for circuit civil action	State Court Revenue Trust Fund is created within the State Court System. Money sees for STATE COURTS S31,250,109 State Court System. Money credited to the trust fund shall be used for the		Core Court	Fee	
28.241(1)(a)1.b.	\$80 of first \$165 in filing fees for circuit civil action	STATE COURTS REVENUE TF	\$6,619,491	State Court Revenue Trust Fund is created within the State Court System. Money credited to the trust fund shall be used for the purpose of funding the activities of the State Court System.	Core Court	Fee
28.241(1)(a)2.d.	\$180 in filing fees for circuit civil action relating to real property or mortgage foreclosure	STATE COURTS REVENUE TF	\$3,155,467	State Court Revenue Trust Fund is created within the State Court System. Money credited to the trust fund shall be used for the purpose of funding the activities of the State Court System.	Core Court	Fee

Cite	Detail	Trust Fund FY 2010-11	Amount	Purpose	Currently 1. Core Court 2. Not Core Court 3. Not Court Related Revenue	Туре
28.241(1)(a)2.d.	\$685 in filing fees for circuit civil action relating to real property or mortgage foreclosure	STATE COURTS REVENUE TF	\$69,878,100	State Court Revenue Trust Fund is created within the State Court System. Money credited to the trust fund shall be used for the purpose of funding the activities of the State Court System.	Core Court	Fee
28.241(1)(a)2.d.	\$1,685 in filing fees for circuit civil action relating to real property or mortgage foreclosure	STATE COURTS REVENUE TF	\$65,414,098	State Court Revenue Trust Fund is created within the State Court System. Money credited to the trust fund shall be used for the purpose of funding the activities of the State Court System.	Core Court	Fee
28.241(1)(c)2.	\$100 / \$605 / \$1,605 counterclaim filing fee for circuit civil action	STATE COURTS REVENUE TF	\$449,196	State Court Revenue Trust Fund is created within the State Court System. Money credited to the trust fund shall be used for the purpose of funding the activities of the State Court System.	Core Court	Fee
318.14(9)	18% of the civil penalty imposed under s. 318.18(3) if basic driver improvement school elected post February 1, 2009	STATE COURTS REVENUE TF	\$5,962,906	State Court Revenue Trust Fund is created within the State Court System. Money credited to the trust fund shall be used for the purpose of funding the activities of the State Court System.	Core Court	Fine
318.18(19)(a)	\$5 of the \$10 fine for all noncriminal moving and nonmoving traffic violations under chapter 316, 320 & 322.	STATE COURTS REVENUE TF	\$12,292,038	State Court Revenue Trust Fund is created within the State Court System. Money credited to the trust fund shall be used for the purpose of funding the activities of the State Court System.	Core Court	Fine
318.21(20)	\$25 increase in fines assessed under s. 318.18(3) for unlawful speed	STATE COURTS REVENUE TF	\$7,152,567	State Court Revenue Trust Fund is created within the State Court System. Money credited to the trust fund shall be used for the purpose of funding the activities of the State Court System.	Core Court	Fine

Cite	Detail	Trust Fund FY 2010-11	Amount Purpose		Currently 1. Core Court 2. Not Core Court 3. Not Court Related Revenue	Туре
775.083(1)(g)	Fine imposed when adjudication is withheld	STATE COURTS REVENUE TF	\$458,255	State Court Revenue Trust Fund is created within the State Court System. Money credited to the trust fund shall be used for the purpose of funding the activities of the State Court System.	Core Court	Fine
Chp. 2010-134 Section 13, L.O.F.	\$50 administration fee per trustee deed for each deed recorded pursuant to the trustee foreclosure procedures set forth in ss. 721.855 and 721.856, F.S.	STATE COURTS REVENUE TF	\$100	State Court Revenue Trust Fund is created within the State Court System. Money credited to the trust fund shall be used for the purpose of funding the activities of the State Court System.	Core Court	Service Charge
25.241(5), 35.22(6), 28.241(2)	Filing Fees - Court Tech (DCA/SC) \$50	STATE COURTS REVENUE TF	\$342,550	State Court Revenue Trust Fund is created within the State Court System. Money credited to the trust fund shall be used for the purpose of funding the activities of the State Court System.	Core Court	Fee
44.106	Mediation Certifications	STATE COURTS REVENUE TF	\$603,879	State Court Revenue Trust Fund is created within the State Court System. Money credited to the trust fund shall be used for the purpose of funding the activities of the State Court System.	Core Court	Service Charge
379.403	\$250 fine for each criminal violation of Ch. 379 while in violation of Ch. 810 (illegal hunting while trespassing)	STATE GAME TF	\$6,818	FWC - Shall be used by the commission as it shall deem fit in carrying out the provisions hereof.	Not Core Court	Fine
775.089	Restitution : Loss Damage or Injury	STATE GAME TF	\$38,548	FWC - Shall be used by the commission as it shall deem fit in carrying out the provisions hereof.	Not Court Related Revenue	Other

APPENDIX D – OTHER STATE FILING FEES AND FINES COMPARISON

OTHER STATES' FILING FEES

	Real Property Foreclosure (Value > \$250,000)	Circuit Civil	Dissolution of Marriage	Probate (Formal Administration)	Small Claims (Claims >2,500)
Florida	\$1,905.00	\$400.00	\$397.50	\$400.00	\$300.00
New York	\$210.00	\$210.00	\$210.00	Based on Size of Estate	\$20.00 (Claims > 1,000)
New Jersey	\$200.00	\$200.00	\$250.00	\$200.00	\$15.00
Ohio	\$350.00	\$225.00	\$175.00	\$151.00 (Full Administration)	\$72.00
California	N/A	\$395.00	\$395.00	\$395.00	\$50.00 (Claims \$1,500 - \$5,000)
Texas	N/A	\$217.00 (10 or fewer plaintiffs)	With Children \$265.00 Without Children \$235.00	\$276.00	\$31.00 (Claims < \$10,000)
Pennsylvania	N/A	\$316.48	\$316.98	\$150.00	\$100.00 (Claims \$2,000 - \$10,000)
Illinois	\$337.00	\$337.00	\$329.00	(Under \$15,000) \$159.00 (Over \$15,000) \$319.00	\$177.00 (Claims \$1,000 – \$2,500)

Note: Filing fee amounts for states other than Florida are provided by the National Center for State Court (Year 2010) or obtained directly from clerk's fee schedule. Note: Other states' filing fees reflect fees in courts of general jurisdiction in specific counties of the identified states.

Note: Information provided in the above-table is accurate as of July 15, 2011.

OTHER STATES' FINE LEVELS

	Florida	California	New York	Texas
Speeding Fine levels	6 – 9 MPH Over \$123.00 10 – 14 MPH Over \$198.00 15 – 19 MPH Over \$248.00	1-15 MPH Over \$146.00 16 – 25 MPH Over \$266.38 26 and Over \$380.00	Up to 10 MPH Over \$90 - \$150.00 11 - 30 MPH Over \$180 - \$300.00 30 and Over \$360 - \$600.00	5 – 10 MPH Over \$143.00 10 – 15 MPH Over \$194.00 20 – 30 MPH Over \$301.00

Source: Speeding fine data was obtained from the clerks of court for California, New York, and Texas. Note: Information provided in the above table is accurate as of July 15, 2011.

CCOC Budgeting Model Project

October 15, 2015 Draft Considerations by Glenn Robertson

Background:

The CCOC is considering making changes to the current budgeting model used for requesting state funding support for Florida's 67 Clerks' Offices. Driving this interest is the fact that budget requests are not being funded at levels deemed sufficient by Clerks to provide needed services to the court system and the public. Clerks budgets have experienced annual cuts.

Goal:

To determine the most effective budget model for producing highly credible budget requests resulting in increased Legislative understanding of Clerks needs and funding support.

Objectives:

- 1. Agree on Budget Model objectives: preparing, presenting, defending and marketing requests; and managing final results.
- 2. Compare the current CCOC budget model with other models used in the Florida Legislative process.
- 2. Determine the type of budget model that maximizes the CCOC's capacity to increase funding support.

Project Activities:

- 1. **Summarize the current state budgeting process requirements in law** (e.g. general types of information and presentation requirements) for: most state agencies, the court system and Public Schools; plus requirements for Florida Tax Collectors.
- Compare the CCOC budget model to the other models, including typical funding results differences.

<u>Conduct fact-finding interviews:</u> Legislative staff about budget decision-making in one model vs. another (i.e. state agency vs. Courts vs. Public Schools vs. Tax Collector's vs. CCOC requests), review Court System budget request submissions, interview Tax Collector budget staff (e.g. Barry Brooks – former budget staff in OPB, then in Leon TC's office and now in Bob Inser's Office).

<u>Construct a quick view "Budget Model Comparison Matrix"</u> –showing the types of budget related information presented in each of the above models (e.g. revenue sources, overall expenses, line item expenses, organizational entities and their costs, FTEs, work activities performed, unit costs per activity, workloads and FTE workload standards/measures, performance/results oriented measures, service recipient ratings).

<u>Develop a summarized "Legislative Perspective"</u> on different budget models: overview of typical budget model results over the last few years (i.e. why full to partial request funding decisions?).

Provide a professional assessment of budget model strengths and weaknesses.

Provide professional suggestions regarding ways to improve budget request results.

- 3. <u>Conduct a "Mini-Workshop"</u> with Stacy and others to discuss this approach and get guidance for preparing a Workshop for the full Budget Committee.
- 4. **Prepare a draft "Budget Model Comparison Report"** based on guidance; provide to Stacy/others; prepare final report.
- 5. Conduct a Budget Comparison Workshop



Funding Continuity Action Plan

Revenue Enhancement Committee Recommendations

Approved by CCOC Executive Council July 2014

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Section 3: Redirect Funds July 2015	Page 7

Background

"SECTION 14 Florida Constitution (b) all funding for the offices of the clerks of the circuit and county courts performing court-related functions, except as otherwise provided in this subsection and subsection (c), shall be provided by adequate and appropriate filing fees for judicial proceedings and service charges and costs for performing court-related functions as required by general law. Selected salaries, costs, and expenses of the state courts system may be funded from appropriate filing fees for judicial proceedings and service charges and costs for performing court-related functions, as provided by general law. Where the requirements of either the United States Constitution or the Constitution of the State of Florida preclude the imposition of filing fees for judicial proceedings and service charges and costs for performing court-related functions sufficient to fund the court-related functions of the offices of the clerks of the circuit and county courts, the state shall provide, as determined by the legislature, adequate and appropriate supplemental funding from state revenues appropriated by general law."

Section 1

Guiding Principles

- (1) Redirect revenues currently collected by Clerks.
- (2) Revenues would be redirected from State General Revenue and not impact state and local trust funds.
- (3) Revenues need to support a 3% annual budget increase for a 5-year period.
- (4) A menu of revenue options would be included in the plan and prioritized.

<u>Section 2:</u>
Menu of Funding Options to Adequately Fund Clerks Court-Related Functions

	Annual	Priority
Options	Revenue	
	Estimate	
Redirect court-related revenues from State GR		1
 Ch. 2008-111 DUI s. 316.193, F.S Summons s. 28.241(1)(d), F.S Traffic Admin. s. 318.18, F.S All other 	\$2.0 m. \$11.0 m. \$27.0 m. \$30.0 m.	
 Other \$80 appellate fee s. 28.241(2), F.S. Adjudication withheld fine s. 775.083(1) (g), F.S. Estimated Redirected revenues	\$.5 m. \$4.3 m. <u>\$ 74.8 m.</u>	

Other Options		
Enhanced Collection Enforcement Mechanisms	Indeterminate	
	positive	
Reimbursement from Justice Administrative Commission		
 Jury actual costs (per diem and meals) 	Est. \$8.0 m.	
 Domestic violence, repeat violence, dating violence, sexual violence, and stalking (\$50 fee per case) 	Est. \$4.1 m.	
Estimated Reimbursement	\$12.1 m.	
Cash flow		
Exclude Trust Fund from sweep into state GR	\$7 m. to \$10 m.	

Description of Options

Recommend that the revenues collected by the Clerks per Ch. 2008-111, LOF be <u>redirected</u> to the Clerks of Court Trust Fund and retained locally to offset costs of performing court-related functions.

- 1) Ch. 2008-111, LOF (SB 1790) authorized the Clerks of Court to collect fines, fees, court costs and service charges in 73 separate sections of Florida Statues and remit these funds to State General Revenue quarterly. Prior to 2008, these revenues would have been retained locally by the Clerks to offset costs of performing court-related functions. Any excess revenues above approved budgets would have been remitted to the state.
 - Beginning 2014/15 the 67 Clerks of Court, through the Corporation, annually provide their court-related budget request to the Legislative Budget Commission (LBC). The LBC approves the budgets and any excess revenues are remitted to the state every January.
- 2) Recommend seeking authorization for <u>enhanced collection enforcement</u> mechanisms. Some of these enforcement mechanisms were also recommended by the CCOC Revenue Enhancement Committee in 2010 and recommendations made to the Legislature by the National Center for State Courts in the November 2012 "<u>Study of the Effectiveness of Collections in the Florida</u> Courts."
 - (a) Amend s. 28.35, F.S. to specify that the Clerks of Court are charged with the responsibility for collecting all court costs, fines and fees imposed by the courts as authorized in statutes including collection schedules, determinations of community service and other related collection activities. The CCOC will develop procedures and best practices in consultation with the Courts and the Clerks.
 - (b) Currently Florida Statutes authorize the Clerks of Court to notify the Florida Department of Highway Safety and Motor Vehicles (DHSMV) to withhold a driver's license for nonpayment of court-related fines and fees. Authorizing the Clerks to notify DHSMV to withhold renewal of vehicle and boating registrations for failure to pay court related fines and fees would provide additional enforcement mechanisms that could be used annually when renewing vehicles. It is recommended that this enforcement mechanism apply to CF, MM, CT, TR, CO, MO, and IN case types.
 - (c) Recommend authorizing Clerks of Court to notify the Department of Professional Business Regulations (DPBR) to withhold renewing of professional and commercial licenses for non-payment of court-related fines and fees.
 - (d) Section 443.051(3) (c), F.S. requires the Agency for Workforce Innovation to review court records that disclose the individuals who owe child support to intercept unemployment compensation. Recommend extending this authorization to Clerks to permit the intercept of unemployment compensation to be paid to defendants who owe court costs, fines, and fees.

- (e) Amend s. 24.115, F.S. by adding (b) if the state owed debt is comprised of criminal costs and fines, the Lottery Department shall review court records through the Comprehensive Case Information Systems (CCIS) as referenced in s. 28.24, to identify defendants who owe such outstanding debts.
- 3) Authorize the Clerks of Court to seek <u>reimbursement</u> from the Justice Administrative Commission (JAC) for performing two court-related functions. If adequate funding is otherwise restored, then clerks can absorb this as a cost of doing business.
 - a) Section 741.30(2) (a), F.S. states that notwithstanding any other law, the clerk of the court may not assess a fee for filing a petition for protection against repeat violence, sexual violence, or dating violence. However, subject to legislative appropriation, the clerk of the court may, each quarter, submit to the Office of the State Courts Administrator a certified request for reimbursement for petitions for protection issued by the court under this section at the rate of \$40 per petition. The request for reimbursement shall be submitted in the form and manner prescribed by the Office of the State Courts Administrator. From this reimbursement, the clerk shall pay the law enforcement agency serving the injunction the fee requested by law enforcement agency; however this fee may not exceed \$20.

Recommend authorizing a service charge for the Clerk of \$50 per case filed. The additional \$10 is to cover the Clerk's costs since 2002 when the initial reimbursement was authorized. Also, recommend that the request for reimbursement be submitted to the JAC consistent with other court costs reimbursements. This service charge does not include law enforcement agency costs.

- b) Section 40.24, F.S. requires the Clerks to reimburse jurors for juror service. Prior to 2008 the State reimbursed the Clerks for juror per diem and meals. However, since 2008 the Clerks have paid juror per diem and meals from their operating budgets. Recommend authorizing Clerks to be reimbursed consistent with procedures prior to 2008.
- 4) Amend statutory Trust Fund sweep process

Section 28.37 (3), F.S. requires the Department of Revenue to transfer from the Clerks of Court Trust Fund to the General Revenue Fund the cumulative excess of all fines, fees, service charges, and costs submitted by the clerks of court pursuant to subsection (2).

State Trust Funds are not required to be swept annually. Recommend that the sweep process for the Clerks of Court Trust Fund be consistent with State administered trust funds.

Section 3

Recommend Redirected Funds July 2015

Redirect the following court-related revenue from State General Revenue to the Clerk's Trust Fund beginning July 1, 2015. Ch. 2008-111 LOF comprises of 73 sections of statutes. These individual statutes can be compiled into 4 revenue sources: (1) s. 316.193, (2) s. 28.241(1) (d), (3) s. 318.18, F.S. and (4) all other. (Est. \$17.9 million quarterly)

Additional revenues if redirected beginning July 2015

- S. 28.241(2), F.S. This \$80 appellate filing fee was omitted from the list of filing fees that were redirected by the 2013-2014 Legislative session. (est. \$125,000 quarterly)
- S. 775.083(1) (g), F.S. "fines imposed in this subsection shall be deposited by the clerk of the court in the fine and forfeiture fund established pursuant to s. 142.01, except that the clerk shall remit fines imposed when adjudication is withheld to the Department of Revenue for deposit in the General Revenue Fund." (est. \$1 million quarterly)



May 22, 2015

Mrs. Cathy Galavis, Budget Supervisor Department of Revenue Property Tax Oversight Program P. O. Box 3000 Tallahassee, Florida 32315-3000

SENT VIA ELECTRONIC MAIL TO PTObudget@dor.state.fl.us

Dear Ms. Galavis,

Attached you will find the Proposed Budget for the County Property Appraiser's Office (BCPAO) for the fiscal year beginning October 1, 2015 and ending September 30, 2016.

The Proposed Budget represents a strong commitment to our continuing efforts to update our systems and processes, introduce necessary technologies that enhance the accuracy of the mass appraisal process, and reorganize our staff to maximize employee productivity and organizational effectiveness. BCPAO has weighed the Constitutional and Brevard County Charter demands on the Office, as well as prudent fiscal prioritization, to come to the final requested budget. The budget is respectful of the organizations and taxpayers that fund our effort while investing in the people, processes and infrastructure that will enable BCPAO to meet its mandates and serve as a model Office.

In this budget, we have reduced the number of regular full-time positions to 102 (including the Official) from the current 104 positions, and established our funding request at \$8,862,482. This request represents a 2.5% increase over the prior fiscal year, and is established using FY2014-15 FRS rates, Brevard County's increased employee benefit cost estimates, and a contingent request for employee salary increases, should the County Board of County Commissioners adopt an increase for Board personnel for the upcoming year.

Should you have any questions, please contact Finance in my office, at or	and
Sincerely,	

Enclosures:

DR-484 for Fiscal Year 2015-16

cc:



FISCAL YEAR 2015-16 BUDGET Executive Summary

The requested budget of the	County Property Appraiser	addresses the o	obligations of
the Office under the Constitution of th	ne State of Florida and the	County Ch	arter.

The budget request for FY2015-16 is for \$8,862,482, representing a 2.5% increase over the previous approved budget. In accomplishing this notable achievement, in light of a continuing large investment in technology upgrades and a projected 8% increase in health insurance negotiated by County, the budget also addresses the core goals of the Office:

- 1) Provide quality service to the public;
- 2) Promote accuracy, taxpayer equity, accountability, transparency and professionalism;
- 3) Acknowledge the ongoing economic challenges in County and the State of Florida by thoroughly challenging personnel, operating and capital expenditures and focusing future needs; and,
- 4) Move the Office forward by embracing new best practices, process improvements, personnel development and investment in the technology and training necessary to perform the work with which the Office is tasked.

The arrival of new leadership in January 2013 signaled that ongoing methods, practices and expenditures would be challenged and that significant changes in philosophy and management

style would be readily apparent. The requested budget is indicative of the implementation and continuation of those changes.

Personnel Expenses

Personnel expenses decrease by \$127,153 (1.7%). Funded positions are reduced by 2% from 104 to 102 due to workforce reductions. In addition, the Office has pursued management consolidations in several departments as management vacancies occur. The result is a "flatter" organization with lower personnel expense for a continued high level of service delivery. The overall reduction in personnel expenses is comprised of the following major components:

- (\$93,876) reduction in regular wages as workforce reductions occur and staff restructuring continues, in addition to the (\$251,788) achieved in FY2014-15.
- (\$107,453) decrease in Special Pay to accommodate separation expenses for retiring employees as retirement count lessens vs prior year.
- An (\$11,973) tentative decrease in retirement expenses, based upon FY2014-15 Florida Retirement System rates. Rates are subject to change as the Florida Legislature continues to debate the FY2015-16 state budget.
- \$100,532 projected increase in health insurance due to plan premium changes negotiated by County (8% employer cost increase) (original impact of \$125,940 is mitigated by adjustment for workforce reductions).

No inflation adjustments for wages, performance-based bonuses, or other office-wide pay improvements are obligated. A reserve is established under Non-Operating Expense/Special Contingency containing the funding necessary to implement a wage increase of up to 3% (plus additional other related expenses), to allow the Office to mirror a pay improvement plan, should the County Board of County Commissioners adopt such a plan. At the time of this budget submittal, County management has indicated their intent to pursue such a plan, but the County will not formally adopt a budget until August/September 2015.

Operating Expenses

Operating expenses increase by \$210,976 (20.7%). The overall change in operating expenses is comprised of the following major components:

\$146,737 new expense in EDP Professional Services as the Office initiates software
maintenance payments to Patriot Properties for the new AssessPro V5 ComputerAssisted Mass Appraisal (CAMA) system being implemented for the 2016 tax roll. The
expense for this customized off-the-shelf system is largely offset by a reduction of inhouse programming staff after retirement of the legacy self-maintained CAMA system.

- \$25,000 new expense in Appraisal Services for aerial imagery analysis services. The efficiencies gained from this service are expected to eliminate the need to add staff to the Field Operations division.
- \$19,800 new expense in Telecommunications for system maintenance and service following the Office's mid-year decision to quickly replace the County-provided office telephone system and take direct management and financial responsibility for Office telecom services. This expense is offset in the County's budget by a decrease in the County's telecom expenses represented by the Office's \$113,714 'burden' according to the County's FY15-16 Cost Allocation Plan.
- \$7,920 new expense in Telecommunications to equip Office vehicles with GPS units and monitoring services, to assist in vehicle health monitoring and staff performance assessments.
- \$10,800 in new expense for three additional leased vehicles to enable more Field Operations staff time in the field. It is expected that the Office will develop a strategic plan and RFP/vendor selection for fleet management in the upcoming fiscal year, as vehicle age approaches 10 years in some cases.

Capital Expenses

Capital expenses decrease by (\$26,771) (30.5%) versus prior year budget and decreases by \$562,025 (90.2%) versus FY2013-14 as the Office finishes the following projects:

- Funding multi-year CAMA system replacement, totaling \$1.6 million, with savings gains from organizational restructuring and contract administration.
- Desktop computer replacement cycle Last replacements of 120 desktop units
- Converting the Office's network servers to Virtual Machines, reducing 24 servers to 2.

In addition to the projects above that are scheduled for completion in the current and future fiscal year, major capital expense goals for FY2015-16 include:

- Tablets for Field Operations and other field personnel for remote data entry and access
- Consolidation of multiple aging specialized print plotters into a single unit under maintenance agreement.
- Beginning production document scanner replacement cycle as existing units hit 8 years old.

An Important Note about Technology

As new leadership arrived in January 2013, the major technology platforms in the Office were dangerously outdated, unstable, difficult to maintain, woefully inefficient to use, or some combination of all factors. Some major initiatives that are being completed in the upcoming fiscal year include:

- Conversion of current CAMA (internally developed, circa 1982) to Patriot Properties AssessPRO V5.0 system.
- Deployment of new desktop computer systems, with double and triple monitor setups as needed by data- and mapping-intensive staff.
- Deployment of new website and corresponding Internet and Mapping servers with redundancy
- Complete review of full cycle of technology subscriptions and services to ensure compliance with Office purchasing policies and/or maximize use of State, Federal or other public entity negotiated agreements.

Technology is critical to repetitive, process-driven tasks like assessment roll preparation. The poor adoption of technology by the Office is reflected in the dramatic fluctuations in staffing during the peak to trough in the real estate market cycle experiences by County between FY2006-07 and today.

ACTIVITY-INDUCED BUDGET CHANGES							
<u>Year</u>	<u>Employees</u>	<u>Budget</u>					
FY2006-07	146	\$12,007,721					
FY2015-16	102	\$8,862,482					

The 30% reduction in staffing and correlated budget decline (reflected in chart above) should be sustainable in most market conditions if technology is property deployed.

According to a report authored by Dr. Lawrence Walters and the IAAO Research Committee and published in the May 2014 *Journal of Property Tax Assessment & Administration*, in order to compare the use of technology in assessment offices, the researchers created a scale that could be applied to any office. This "Technology Index" has a maximum score of 27 points. In the survey conducted, county assessment agencies of all sizes had a mean technology score of 10.10, while larger agencies (>100,000 parcels) scored 11.6 on average, implying that larger agencies are broader adopters of technology to assist in their work.

Applying the IAAO Technology Index to using current (May 2014) and proposed (September 2016) technology deployments generates the following result:

IAAO 2014 TECHNOLOGY INDEX COMPONENTS

	Points	May 2014	Sept. 201	<u>6</u>
Remote data entry (note: included with tablet deployment)	3	-	3	(pending)
Electronic distance measuring (EDM)	3	3	3	(deployed)
Field tablet use (note: ETA to field Spring 2015)	3	-	3	(pending)
Real-time remote access (note: included with tablet deployment)	3	-	3	(pending)
Oblique photography	3	3	3	(deployed)
Global Positioning System (GPS)	2	-	2	(deployed)
Graphical Information System (GIS)	2	2	2	(deployed)
Aerial imagery	2	2	2	(deployed)
Digital property sketch	2	2	2	(deployed)
Photographic equipment	1	1	1	(deployed)
Video equipment	1	-	-	
Laptop	1	-	-	
Digital pen	1	-	-	
Office library	1	1	1	(deployed)
		14	25	

The results show that, at present, the Office's "Technology Index" score is 14, which places the office in the 2nd decile (80-90th percentile) of agencies who participated in the survey. This is a strong result; however, based on the pending technology improvements scheduled for the upcoming fiscal year, which includes adoption of Patriot Properties modern, customized off-

the-shelf AssessPro V5.0 CAMA package with supported field tablet deployment, the Office's Technology Index score will rise to 25. The top Index score in the survey of 672 agencies was 22 on the 27-point scale.

Conclusion

presents a responsible, well-considered budget request that proposes minimal change over the current fiscal year. This budget reflects major internal changes in personnel and systems to promote stability and quality in the Office's operation for many years to come.

This stable budget request recognizes the local funding pressures in County. Proposed cost increases are limited to an increase in health insurance totaling \$125,940, continued investment in technology in lieu of more costly growth in personnel, and a contingent cost of \$161,089 for pay improvements to model County, should the Board of County Commissioners elect to offer such improvements to their own staff.

administration has made painful, but necessary, reductions in staffing and continues to challenge every contract or expense the Office bears.

The Office will be challenged in future budgets by continuing increases in health insurance and retirement expenses, as well as market pressure to fund an inflation-sensitive compensation plan as the employment market continues to strengthen.

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PROPERTY TAX OVERSIGHT

DR-484, R. 04/14 Rule 12D-16.002, F.A.C. Provisional

BUDGET REQUEST FOR PROPERTY APPRAISERS

	16, contains information that is an accurate pres	certify the proposed budget for the period of October 1, sentation of our work program during this period and
Ê		
Property Appraiser Signature		5-22-15 Date

BUDGET REQUEST FOR PROPERTY APPRAISERS SUMMARY OF THE 2015-16 BUDGET BY APPROPRIATION CATEGORY

COUNTY EXHIBIT A

APPROPRIATION	ACTUAL	APPROVED	ACTUAL		(INCREASE/D	ECREASE)	AMOUNT	(INCREASE/DI	ECREASE)
CATEGORY	EXPENDITURES 2013-14	BUDGET 2014-15	EXPENDITURES 3/31/15	REQUEST 2015-16	AMOUNT	%	APPROVED 2015-16	AMOUNT	%
(1)	(2)	(3)	(4)	(5)	(6)	(6a)	(7)	(8)	(8a)
PERSONNEL SERVICES (Sch. 1-1A)	7,234,297	7,537,754	3,859,379	7,410,601	(127,153)	-1.7%			
OPERATING EXPENSES (Sch. II)	777,390	1,018,839	596,154	1,229,815	210,976	20.7%			
OPERATING CAPITAL OUTLAY (Sch. III)	623,002	87,748	61,761	60,977	(26,771)	-30.5%			
NON-OPERATING (Sch. IV)				161,089	161,089				
TOTAL EXPENDITURES	\$8,634,689	\$8,644,341	\$4,517,294	\$8,862,482	218,141	2.5%			
NUMBER OF POSITIONS		104		102	(2)	-1.9%			
					COL (5) - (3)	COL (6) / (3)			

DETAIL OF PERSONNEL SERVICES

SCHEDULE IA

	ACTUAL	APPROVED	ACTUAL		INCREASE/(DECREASE)		AMOUNT
OBJECT CODE	EXPENDITURES 2013-14	BUDGET 2014-15	EXPENDITURES 3/31/15	REQUEST 2015-16	AMOUNT	%	APPROVED 2015-16
(1)	(2)	(3)	(4)	(5)	(6)	(6a)	(7)
PERSONNEL SERVICES:							
11 OFFICIAL	146,725	147,181	79,239	147,181			
12 EMPLOYEES (REGULAR)	4,965,673	5,002,309	2,618,945	4,908,433	(93,876)	-1.9%	
13 EMPLOYEES (TEMPORARY)							
14 OVERTIME							
15 SPECIAL PAY	137,780	164,937	81,024	57,484	(107,453)	-65.1%	
21 FICA							
2152 REGULAR	382,742	403,750	199,870	388,508	(15,242)	-3.8%	
2153 OTHER							
22 RETIREMENT							
2251 OFFICIAL	51,881	63,641	34,263	62,096	(1,545)	-2.4%	
2252 EMPLOYEE	268,212	296,071	149,114	287,694	(8,377)	-2.8%	
2253 SMS/SES	125,435	163,971	75,27 3	163,635	(336)	-0.2%	
2254 DROP	73,338	35,508	29,453	33,793	(1,715)	-4.8%	
23 LIFE & HEALTH INSURANCE	1,039,223	1,207,692	569,450	1,308,224	100,532	8.3%	
24 WORKER'S COMPENSATION	40,263	42,694	22,748	43,554	860	2.0%	
25 UNEMPLOYMENT COMP.	3,025	10,000		10,000			
TOTAL PERSONNEL SERVICES	\$7,234,297	\$7,537,754	\$3,859,379	\$7,410,601	(127,153)	-1.7%	

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DETAIL OF OPERATING EXPENSES

SCHEDULE II

	ACTUAL	APPROVED	ACTUAL		INCREASE/(D	AMOUNT	
	EXPENDITURES	BUDGET	EXPENDITURES	REQUEST	AMOUNT	0/0	APPROVED
OBJECT CODE	2013-14	2014-15	3/31/15	2015-16	AMOUNT	%0	2015-16
(1)	(2)	(3)	(4)	(5)	(6)	(6a)	(7)
OPERATING EXPENSES:							
31 PROFESSIONAL SERVICES							
3151 E.D.P.	7,504	13,000	15,048	170,000	157,000	1208%	
3152 APPRAISAL	4,959	4,500	554	29,500	25,000	556%	
3153 MAPPING							
3154 LEGAL	140,651	123,000	44,943	123,000			
3159 OTHER	15,280		1,245				
32 ACCOUNTING & AUDITING	23,886	30,000		30,000			
33 COURT REPORTER							
34 OTHER CONTRACTUAL	24,834	36,800	11,468	23,023	(13,777)	-37%	
40 TRAVEL	13,435	39,490	13,490	40,289	799	2%	
41 COMMUNICATIONS	17,965	26,910	21,091	37,320	10,410	39%	
42 TRANSPORTATION							
4251 POSTAGE	79,895	73,545	70,607	77,865	4,320	6%	
4252 FREIGHT							
43 UTILITIES							
44 RENTALS & LEASES							
4451 OFFICE EQUIPMENT	37,409	48,000	20,021	48,000			
4452 VEHICLES	26,148	26,650	13,325	37,450	10,800	41%	
4453 OFFICE SPACE							
4454 E.D.P.							
45 INSURANCE & SURETY	61,130	66,531	2,041	67,824	1,293	2%	

DETAIL OF OPERATING EXPENSES

SCHEDULE II

	ACTUAL	APPROVED	ACTUAL		INCREASE/(DECREASE)		AMOUNT
	EXPENDITURES	BUDGET	EXPENDITURES	REQUEST	AMOUNT	0/0	APPROVED
OBJECT CODE	2013-14	2014-15	3/31/15	2015-16	AMOUNT	70	2014-15
(1)	(2)	(3)	(4)	(5)	(6)	(6a)	(7)
46 REPAIR & MAINTENANCE							
4651 OFFICE EQUIPMENT	24,586	15,000	22,475	15,000			
4652 VEHICLES	11,595	8,000	536	8,000			
4653 OFFICE SPACE							
4654 E.D.P.	141,166	164,000	84,131	177,670	13,670	8%	
47 PRINTING & BINDING	34,335	35,000	35,586	40,000	5,000	14%	
49 OTHER CURRENT CHARGES							
4951 LEGAL ADVERTISEMENTS	3,300	3,500	2,365	3,500			
4952 AERIAL PHOTOS		171,147	171,132	171,147			
4959 OTHER	2,781		979	2,000	2,000		
51 OFFICE SUPPLIES	43,021	35,000	23,423	40,000	5,000	14%	
52 OPERATING SUPPLIES	27,668	25,000	7,475	25,000			
54 BOOKS & PUBLICATIONS							
5451 BOOKS		2,500		2,500			
5452 SUBSCRIPTIONS	2,415	2,500		2,500			
5453 EDUCATION	22,401	50,766	18,589	40,228	(10,538)	-21%	
5454 DUES/MEMBERSHIPS	11,026	18,000	15,631	18,000			
TOTAL OPERATING EXPENSES	\$777,390	\$1,018,839	\$596,154	\$1,229,815	210,976	21%	

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DETAIL OF OPERATING CAPITAL OUTLAY

SCHEDULE III

	ACTUAL	APPROVED	ACTUAL		INCREASE/(DECREASE)		AMOUNT
OBJECT CODE	EXPENDITURES 2013-14	BUDGET 2014-15	EXPENDITURES 3/31/15	REQUEST 2015-16	AMOUNT	%	APPROVED 2015-16
(1)	(2)	(3)	(4)	(5)	(6)	(6a)	(7)
CAPITAL OUTLAY:							
64 MACHINERY & EQUIPMENT							
6451 E.D.P.	623,002	87,748	61,761	60,977	(26,771)	-30.5%	
6452 OFFICE FURNITURE							
6453 OFFICE EQUIPMENT							
6454 VEHICLES							
66 BOOKS							
68 INTANGIBLE ASSETS							
TOTAL CAPITAL OUTLAY	\$623,002	\$87,748	\$61,761	\$60,977	(26,771)	-30.5%	

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OPERATING CAPITAL OUTLAY (CONT.) DETAIL OF EQUIPMENT REQUESTED

SCHEDULE III A

INSTALLMENT PURCHASES

	TOTAL	MONTH AND		
	CONTRACT	YEAR	LENGTH OF	REQUEST
ITEM	COST	PURCHASED	CONTRACT	2015-16

OTHER CAPITAL ITEMS

	UNIT				REQUEST
ITEM	PRICE	QUANTITY	REPLACE	NEW	2015-16
Additional Desktop PC - Dell 990	\$1,205	2		X	2,411
Desktop PC rotation - Dell 990	\$863	15	X		12,940
GIS Plotter - HP DesignJet T2500	\$13,912	1	X		13,912
Scanner replacement - Canon RG1100C	\$5,094	1	X		5,094
CAMA Tablets	\$1,210	22		X	26,620
_					

DETAIL OF NON-OPERATING

SCHEDULE IV

	ACTUAL	APPROVED	ACTUAL		INCREASE/(DECREASE)		AMOUNT
OBJECT CODE	EXPENDITURES 2013-14	BUDGET 2014-15	EXPENDITURES 3/31/15	REQUEST 2015-16	AMOUNT	0/0	APPROVED 2015-16
(1)	(2)	(3)	(4)	(5)	(6)	(6a)	(7)
NON-OPERATING:							
91 E.D.P. CONTRACT RESERVE							
92 OTHER CONTRACT RESERVE							
93 SPECIAL CONTINGENCY				161,089	161,089		
94 EMERGENCY CONTINGENCY							
TOTAL NON-OPERATING				\$161,089	161,089		

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<u>Title V Chapter 28 View Entire Chapter</u>

JUDICIAL BRANCH CLERKS OF THE CIRCUIT COURTS

28.35 Florida Clerks of Court Operations Corporation.—

- (1)(a) The Florida Clerks of Court Operations Corporation is created as a public corporation organized to perform the functions specified in this section and s. <u>28.36</u>. All clerks of the circuit court shall be members of the corporation and hold their position and authority in an ex officio capacity. The functions assigned to the corporation shall be performed by an executive council pursuant to the plan of operation approved by the members.
- (b)1. The executive council shall be composed of eight clerks of the court elected by the clerks of the courts for a term of 2 years, with two clerks from counties with a population of fewer than 100,000, two clerks from counties with a population of at least 100,000 but fewer than 500,000, two clerks from counties with a population of at least 500,000 but fewer than 1 million, and two clerks from counties with a population of 1 million or more. The executive council shall also include, as ex officio members, a designee of the President of the Senate and a designee of the Speaker of the House of Representatives. The Chief Justice of the Supreme Court shall designate one additional member to represent the state courts system.
- 2. Members of the executive council of the corporation are subject to ss. <u>112.313(1)-(8)</u>, (10), (12), and (15); <u>112.3135</u>; and <u>112.3143(2)</u>. For purposes of applying ss. <u>112.313(1)-(8)</u>, (10), (12), and (15); <u>112.3135</u>; and <u>112.3143(2)</u> to activities of executive council members, members shall be considered public officers and the corporation shall be considered the members' agency.
- (c) The corporation shall be considered a political subdivision of the state and shall be exempt from the corporate income tax. The corporation is not subject to chapter 120.
- (d) The functions assigned to the corporation under this section and ss. $\underline{28.36}$ and $\underline{28.37}$ are considered to be for a valid public purpose.
 - (2) The duties of the corporation shall include the following:
 - (a) Adopting a plan of operation including a detailed budget for the corporation.
 - (b) Conducting the election of an executive council as required in paragraph (1)(b).
- (c) Recommending to the Legislature changes in the amounts of the various court-related fines, fees, service charges, and costs established by law to ensure reasonable and adequate funding of the clerks of the court in the performance of their court-related functions.
- (d) Developing and certifying a uniform system of workload measures and applicable workload standards for court-related functions as developed by the corporation and clerk workload performance in meeting the workload performance standards. These workload measures and workload performance standards shall be designed to facilitate an objective determination of the performance of each clerk in accordance with minimum standards for fiscal management, operational efficiency, and effective collection of fines, fees, service charges, and court costs. The corporation shall develop the workload measures and workload performance standards in consultation with the Legislature. When the corporation finds a clerk has not met the workload performance standards, the corporation shall identify the nature of each deficiency and any corrective action recommended and taken by the affected clerk of the court. The corporation shall notify the Legislature of any clerk not meeting workload performance standards and provide a copy of any corrective action plans. As used in this subsection, the term:

- 1. "Workload measures" means the measurement of the activities and frequency of the work required for the clerk to adequately perform the court-related duties of the office as defined by the membership of the Florida Clerks of Court Operations Corporation.
- 2. "Workload performance standards" means the standards developed to measure the timeliness and effectiveness of the activities that are accomplished by the clerk in the performance of the court-related duties of the office as defined by the membership of the Florida Clerks of Court Operations Corporation.
- (e) Entering into a contract with the Department of Financial Services for the department to audit the court-related expenditures of individual clerks pursuant to s. <u>17.03</u>.
- (f) Approving the proposed budgets submitted by clerks of the court pursuant to s. <u>28.36</u>. The corporation must ensure that the total combined budgets of the clerks of the court do not exceed the total estimated revenues available for court-related expenditures as determined by the most recent Revenue Estimating Conference. The corporation may amend any individual clerk of the court budget to ensure compliance with this paragraph and must consider performance measures, workload performance standards, workload measures, and expense data before modifying the budget. As part of this process, the corporation shall:
- 1. Calculate the minimum amount of revenue necessary for each clerk of the court to efficiently perform the list of court-related functions specified in paragraph (3)(a). The corporation shall apply the workload measures appropriate for determining the individual level of review required to fund the clerk's budget.
- 2. Prepare a cost comparison of similarly situated clerks of the court, based on county population and numbers of filings, using the standard list of court-related functions specified in paragraph (3)(a).
- 3. Conduct an annual base budget review and an annual budget exercise examining the total budget of each clerk of the court. The review shall examine revenues from all sources, expenses of court-related functions, and expenses of noncourt-related functions as necessary to determine that court-related revenues are not being used for noncourt-related purposes. The review and exercise shall identify potential targeted budget reductions in the percentage amount provided in Schedule VIII-B of the state's previous year's legislative budget instructions, as referenced in s. 216.023(3), or an equivalent schedule or instruction as may be adopted by the Legislature.
- 4. Identify those proposed budgets containing funding for items not included on the standard list of court-related functions specified in paragraph (3)(a).
- 5. Identify those clerks projected to have court-related revenues insufficient to fund their anticipated court-related expenditures.
- 6. Use revenue estimates based on the official estimate for funds accruing to the clerks of the court made by the Revenue Estimating Conference. The total combined budgets of the clerks of the court may not exceed the revenue estimates established by the most recent Revenue Estimating Conference.
- 7. Identify pay and benefit increases in any proposed clerk budget, including, but not limited to, cost of living increases, merit increases, and bonuses.
- 8. Identify increases in anticipated expenditures in any clerk budget that exceeds the current year budget by more than 3 percent.
- 9. Identify the budget of any clerk which exceeds the average budget of similarly situated clerks by more than 10 percent.
 - (g) Developing and conducting clerk education programs.
- (h) Preparing and submitting a report to the Governor, the President of the Senate, the Speaker of the House of Representatives, and the chairs of the legislative appropriations committees by January 1 of each year on the operations and activities of the corporation and detailing the budget development for the clerks of the court and the end-of-year reconciliation of actual expenditures versus projected expenditures for each clerk of court.
- (3)(a) The list of court-related functions that clerks may fund from filing fees, service charges, costs, and fines is limited to those functions expressly authorized by law or court rule. Those functions include the following: case maintenance; records management; court preparation and attendance; processing the assignment, reopening, and reassignment of cases; processing of appeals; collection and distribution of fines, fees, service charges, and court costs; processing of bond forfeiture payments; data collection and reporting; determinations of indigent status;

and paying reasonable administrative support costs to enable the clerk of the court to carry out these court-related functions.

- (b) The list of court-related functions that clerks may not fund from filing fees, service charges, costs, and fines includes:
 - 1. Those functions not specified within paragraph (a).
- 2. Functions assigned by administrative orders which are not required for the clerk to perform the functions in paragraph (a).
 - 3. Enhanced levels of service which are not required for the clerk to perform the functions in paragraph (a).
 - Functions identified as local requirements in law or local optional programs.
- (4) The corporation shall be funded pursuant to a contract with the Chief Financial Officer. Funds shall be provided to the Chief Financial Officer for such purpose as appropriated by general law. Such funds shall be available to the corporation for the performance of the duties and responsibilities set forth in this section. The corporation shall participate in the Florida Retirement System for its eligible employees as provided in chapter 121. The corporation may hire staff and pay other expenses from such funds as necessary to perform the official duties and responsibilities of the corporation as described in this section.
- (5) Certified public accountants conducting audits of counties pursuant to s. <u>218.39</u> shall report, as part of the audit, whether the clerks of the courts have complied with the requirements of this section and s. <u>28.36</u>. In addition, each clerk of court shall forward a copy of the financial audit to the Florida Clerks of Court Operations Corporation. The Auditor General shall develop a compliance supplement for the audit of compliance with the budgets and applicable workload performance standards certified by the corporation.

History.—s. 36, ch. 2003-402; s. 23, ch. 2004-265; s. 2, ch. 2005-2; s. 2, ch. 2006-312; s. 9, ch. 2008-111; s. 3, ch. 2009-204; s. 3, ch. 2011-52; s. 6, ch. 2013-44; s. 1, ch. 2014-183; s. 3, ch. 2017-126.

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The 2017 Florida Statutes

Title V Chapter 28 View Entire Chapter

JUDICIAL BRANCH

CLERKS OF THE CIRCUIT COURTS

28.37 Fines, fees, service charges, and costs remitted to the state.—

- (1) Pursuant to s. 14(b), Art. V of the State Constitution, selected salaries, costs, and expenses of the state courts system and court-related functions shall be funded from a portion of the revenues derived from statutory fines, fees, service charges, and costs collected by the clerks of the court.
- (2) Beginning November 1, 2013, that portion of all fines, fees, service charges, and costs collected by the clerks of the court for the previous month which is in excess of one-twelfth of the clerks' total budget for the performance of court-related functions shall be remitted to the Department of Revenue for deposit into the Clerks of the Court Trust Fund. Such collections do not include funding received for the operation of the Title IV-D child support collections and disbursement program. The clerk of the court shall remit the revenues collected during the previous month due to the state on or before the 10th day of each month.
- (3) No later than January 25, 2015, and each January 25 thereafter for the previous county fiscal year, the clerks of court, in consultation with the Florida Clerks of Court Operations Corporation, shall remit to the Department of Revenue for deposit in the General Revenue Fund the cumulative excess of all fines, fees, service charges, and costs retained by the clerks of the court, plus any funds received by the clerks of the court from the Clerks of the Court Trust Fund under s. 28.36(3), which exceed the amount needed to meet their authorized budget amounts established under s. 28.35. The Department of Revenue shall transfer from the Clerks of Court Trust Fund to the General Revenue Fund the cumulative excess of all fines, fees, service charges, and costs submitted by the clerks of court pursuant to subsection (2). However, if the official estimate for funds accruing to the clerks of court made by the Revenue Estimating Conference for the current fiscal year or the next fiscal year is less than the cumulative amount of authorized budgets for the clerks of court for the current fiscal year, the Department of Revenue shall retain in the Clerks of the Court Trust Fund the estimated amount needed to fully fund the clerks of court for the current and next fiscal year based upon the current budget established under s. 28.35.
- (4) The Department of Revenue shall collect any funds that the Florida Clerks of Court Operations Corporation determines upon investigation were due but not remitted to the Department of Revenue. The corporation shall notify the clerk of the court and the Department of Revenue of the amount due to the Department of Revenue. The clerk of the court shall remit the amount due no later than the 10th day of the month following the month in which notice is provided by the corporation to the clerk of the court.
- (5) Ten percent of all court-related fines collected by the clerk, except for penalties or fines distributed to counties or municipalities under s. $\underline{316.0083}(1)(b)3$. or s. $\underline{318.18}(15)(a)$, shall be deposited into the fine and forfeiture fund to be used exclusively for clerk court-related functions, as provided in s. $\underline{28.35}(3)(a)$.

History.—s. 38, ch. 2003-402; s. 25, ch. 2004-265; s. 12, ch. 2005-236; s. 5, ch. 2009-204; s. 5, ch. 2012-100; s. 8, ch. 2013-44; s. 5, ch. 2017-126.

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